

United States – List of Alters and Descriptions

alter	alter_description
department_of_homeland_security	<p>'The Department of Homeland Security's (DHS) mission is to ensure a homeland that is safe, secure, and resilient against terrorism and other hazards. DHS has an expansive mission set: preventing terrorism and enhancing security; securing our borders; enforcing immigration laws; securing cyberspace; and ensuring disaster response and resilience. The men and women of this Department support key Presidential priorities, while protecting our country, our people, and our way of life.'¹ According to DHS: 'Border security is national security. Millions of travelers and thousands of pounds of goods are processed through our Ports of Entry (POEs) every day. Facilitating the flow of people and goods supports our economy and upholds our freedoms. Securing our Nation's land borders is necessary to stem the tide of illicit goods and unwanted criminals across the sovereign physical border of the Nation. To stop criminals and terrorists from threatening our homeland, we must invest in personnel, infrastructure, and technology.'² DHS is the overarching cabinet-level agency responsible for identifying and processing asylum seekers and other individuals in need of protection at borders, as well as in the interior of the US.</p>
secretary_exec_mgmt_dhs	<p>The Office of the Secretary and Executive Management ('OSEM') 'provides leadership, direction, and management to the Department of Homeland Security (DHS).'³ OSEM also 'ensures a coordinated effort to build a safe, secure, and resilient homeland, by directing the Department's efforts to prevent terrorism and enhance security, secure and manage borders, enforce and administer the Nation's immigration laws, safeguard and secure cyberspace, ensure resilience to disasters, and support national and economic security.'⁴ OSEM 'includes the Office of the Secretary, Office of Partnership and Engagement, Office of Strategy, Policy, and Plans, Office of Public Affairs, Office of Legislative Affairs, Office of the General Counsel, Office for Civil Rights and Civil Liberties, Privacy Office, and the Office of the Citizenship and Immigration Services Ombudsman.'⁵</p>
secretary_osem_dhs	<p>The Secretary of Homeland Security 'oversees Department of Homeland Security (DHS) efforts to counter terrorism and enhance security, secure and manage our borders while facilitating trade and travel, enforce and administer our immigration laws, safeguard and secure cyberspace, build resilience to disasters, and provide essential support for national and economic security - in coordination with federal, state, local, international and private sector partners.'⁶</p>

¹ Department of Homeland Security, *FY 2021 Budget in Brief* (Report, 9 February 2020) 1 <<https://www.dhs.gov/publication/fy-2021-budget-brief>>.

² Ibid at 2.

³ Ibid at 11.

⁴ Ibid.

⁵ Ibid.

⁶ 'Office of the Secretary', *Department of Homeland Security* (Web Page) <<https://www.dhs.gov/office-secretary>>.

chief_of_staff_osem_dhs	The Chief of Staff ('COS') 'is responsible for coordinating policy initiatives and other actions of the Department's components, directorates, and offices. The COS oversees DHS activities, assists the Deputy in managing DHS operations, and supports the Secretary.' ⁷
military_advisor_osem_dhs	'The primary responsibility of the Military Advisor is to provide counsel and support to the Secretary and Deputy Secretary in affairs relating to policy, procedures, preparedness activities, and operations between DHS and the Department of Defense (DoD). As the senior military officer at DHS headquarters, the Military Advisor's essential functions include: Deploying at the discretion of the Secretary and Deputy Secretary for major incidents or other contingencies. Serving as the focal point for DHS-DoD collaboration through established working groups and a cooperative approach to homeland security, homeland defense, and incident management. Being a key advisor to DHS senior staff and Components on matters involving policy and procedure development, information and resources exchanges, and operations between DHS and DoD. 'Enabling synchronization and coordination with DoD through the fostering of relationships, including hosting and supporting DoD senior liaisons at DHS from the Office of the Secretary of Defense, U.S. Northern Command, U.S. Southern Command, U.S. Special Operations Command, and the National Guard Bureau. Facilitating action involving USCG component level issues for maximum responsiveness as the senior USCG officer resident at DHS headquarters.' ⁸
executive_secretary_osem_dhs	The Office of the Executive Secretary ('ESEC') 'establishes effective and efficient protocols for processing all internal communications, decision management briefings, Congressional questions for the record and reports, and Department-wide testimony. ESEC is the principal liaison between the Department and its Components, and coordinates all external correspondence for the Immediate Office of the Secretary and all directorates.' ⁹
deputy_secretary_osem_dhs	'The Immediate Office of the Deputy Secretary supports the Secretary by providing leadership with a focus on the internal management and direction of the Department to ensure its efficient and effective operation. The Deputy Secretary's role is to provide internal oversight of all Departmental operations, which allows the Secretary to focus on external matters concerning homeland security and DHS.' ¹⁰

⁷ Office of the Secretary and Executive Management, *Budget Overview: Fiscal Year 2021 Congressional Justification* (DHS Report, 10 February 2020) 72 <https://www.dhs.gov/sites/default/files/publications/office_of_the_secretary_and_executive_management.pdf>.

⁸ 'Office of the Military Advisor', *US Department of Homeland Security* (Web Page, 20 August 2015) <<https://www.dhs.gov/about-office-military-advisor>>.

⁹ *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 72.

¹⁰ Ibid.

strategy_policy_plans_osem_dhs	<p>The Office of Strategy, Policy, and Plans ('PLCY') is 'DHS's mission-oriented organization and the principal advising office for the Secretary, Deputy Secretary, and component senior leadership on departmental policy and strategy.'¹¹ PLCY 'serves as a central resource to the Secretary and other Department leaders for policy development and review, strategic planning and analysis, and facilitation of decision-making on the full breadth of issues that may arise across the dynamic homeland security enterprise. PLCY is responsible for strengthening our Nation's homeland security by developing DHS-wide policies, programs, and planning to promote and ensure the highest level of performance, quality, consistency, and integration in the execution of all homeland security missions. PLCY represents and coordinates the consolidated DHS position at White House interagency committee meetings. The Office develops and articulates the long-term strategic view of the Department and translates the Secretary's strategic priorities into planning products that drive increased operational effectiveness through integration, prioritization, and resource allocation.'¹² 'The Executive Office of PLCY manages sub-offices managed by the PLCY Executive Office to include Threat Prevention & Security Policy (TPSP), Strategy, Plans, Analysis, & Risk (SPAR), Border, Immigration, & Trade Policy (BIT), International Affairs (OIA), and Cyber, Infrastructure and Resilience Policy (CIR).'¹³</p>
strategy_policy_plans_exec_os_em_dhs	<p>'The Executive Office includes the Under Secretary and Deputy Under Secretary positions and manages the following: The Executive Secretariat functions; training and education programs, which include intern and Presidential Management Fellow programs; operations and resource management; Freedom of Information Act requests and inquiries; Privacy and Audit Liaison functions; and the Department's coordination process for Policy Coordination Committees (PCCs). Moreover, The Executive Office provides a centralized coordination point for developing and communicating policies across multiple sub offices within PLCY, throughout the Department, and across the homeland security enterprise. The Under Secretary serves as the coordinator of Department-wide policies and planning to advance and ensure consistency and integration among DHS missions.'¹⁴</p>

¹¹ Jeffrey B Wenger, R Kekoa Koehler, Henry H Willis, *An Analytic Inventory of DHS Headquarters Business Processes* (RAND, Homeland Security Operational Analysis Center, 2019) xi.

¹² *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 36.

¹³ *Ibid* at 35.

¹⁴ *Ibid* at 36.

threat_prevention_security_policy_osem_dhs	‘Threat Prevention and Security Policy (‘TPSP’) supports the Department’s mission to secure the Homeland by countering terrorism, transnational criminal organizations, hostile nation states, human trafficking, and emerging threats, and addressing global transportation security, screening and vetting, watchlisting, information sharing, identity management and credentialing, and biometrics through the development and coordination of department-wide strategy, policy and plans, and the administration of programs such as REAL ID, Countering Unmanned Aerial Systems (C-UAS), Travel WISER, and Visa Waiver. Additionally, TPSP’s Targeted Violence and Terrorism Prevention (TVTP) is the primary entity responsible for building, maturing, and driving the prevention mission in DHS and works to equip and empower local efforts to prevent individuals from mobilizing to violence.’ ¹⁵
strategy_plans_analysis_risk_policy_osem_dhs	‘Strategy, Plans, Analysis & Risk (SPAR) supports the DHS mission by developing Department-wide strategies and operational plans on cross-cutting topics, issues, and contingencies. SPAR also provides coordinating support and guidance to the Joint Task Forces and facilitates Joint Incident Action decision support for DHS senior leaders. Finally, SPAR integrates the Department’s management processes and develops the Secretary’s annual resource allocation guidance. SPAR’s policymaking responsibilities focus on long-term planning and analysis to inform senior DHS leadership decisions on the future homeland security mission.’ ¹⁶ The Office of Strategy and Analysis (‘S&A’) and the Office of Operational Plans (‘PLANS’) are part of SPAR. ‘S&A develops strategic guidance for DHS, delineates senior leadership priorities to inform downstream business processes, and aligns component mission programs with DHS strategic goals and objectives. PLANS coordinates the development and execution of departmental and joint, interdepartmental operational plans to execute DHS missions and objectives.’ ¹⁷
border_immigration_trade_policy_osem_dhs	‘Border, Immigration & Trade Policy (BIT) supports DHS’s border security and immigration missions by developing and coordinating policies on the transit of people and goods across U.S. borders. With respect to trade, BIT coordinates Department-wide policy initiatives on customs revenue, border security, cargo security, trade agreements compliance, and export control enforcement. On immigration matters, BIT consolidates Component statistics and conducts quantitative studies to assess immigration trends and effects, advises Department leadership on immigration policies and regulations, and engages interagency counterparts on immigration policies. Additionally, BIT serves as the primary DHS point of contact for the Council on Foreign Investment in the United States (CFIUS) by promulgating policies, processes, procedures, and other guidance for DHS participation in CFIUS. BIT’s policymaking responsibilities ensure consistency on all border, immigration, and trade matters across DHS’s various Components.’ ¹⁸

¹⁵ Ibid.

¹⁶ Ibid.

¹⁷ *An Analytic Inventory of DHS Headquarters Business Processes* (n 11) 18.

¹⁸ *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 37.

international_affairs_plcy_osem_dhs	‘International Affairs (OIA) supports all of DHS’s missions by managing and coordinating the Department’s extensive international activities and cooperation with international partners. As the DHS lead for international affairs, OIA develops, coordinates, and implements the Department’s international priorities, security sector assistance, and attaché deployment. Additionally, OIA contains regional divisions that coordinate with interagency counterparts and facilitate relations with foreign governments and international organizations. OIA’s initiatives leverage international partnerships to support and enhance the domestic homeland security mission. OIA serves a supporting function of all DHS Secretarial level international engagements.’ ¹⁹
public_affairs_osem_dhs	The Office of Public Affairs (‘OPA’) is 'responsible for managing the Department’s external and internal communications. The office responds to media inquiries, maintains and updates the Department’s website, writes speeches for senior Department officials, and coordinates speaking events. The office manages the Department’s organizational identity program, which includes usage of the DHS seal and related guidelines. Also, the office oversees the Department’s employee communication activities, which include coordinating communications for Department-wide initiatives, town hall meetings between management and employees, and the operation and management of an intranet site. Per the Homeland Security Presidential Directive (HSPD) 5, OPA’s incident communications program guides overall Federal incident communication activity and coordinates with State, local, and international partners to ensure accurate and timely information is provided to the public during a crisis.’ ²⁰
strategic_communications_pa_osem_dhs	Strategic Communications 'provides overall management for implementation of communication plans relating to DHS programs and policies, rules/regulations, and complex domestic and international issues requiring extensive outreach and public education.’ ²¹
press_secretary_pa_osem_dhs	The Press Secretary 'coordinates media relations and serve as the spokespersons for the Secretary, senior leadership, and the Department.’ ²²
communications_operations_pa_osem_dhs	The Communications Operations Division provides 'information directly to the public through our Department and components websites. Coordinating, integrating and synchronizing employee communications efforts of the Components and DHS headquarters.’ ²³

¹⁹ Ibid.

²⁰ Ibid at 85.

²¹ Ibid.

²² Ibid.

²³ Ibid.

legislative_affairs_osem_dhs	The Office of Legislative Affairs ('OLA') is 'responsible for executing the Secretary's legislative and congressional relations priorities. The mission of OLA is to serve as a primary liaison to Members of Congress and their staff, to respond to inquiries from Congress and notify Congress of Department initiatives, policies, and programs. OLA is responsible to inform the Department's senior leaders on the activities of Congress and enhance the ability of the Department to execute its missions by providing timely information to Members of Congress about our efforts to prevent terrorism and enhance security; manage our borders; administer immigration laws; secure cyberspace; and ensure disaster resilience. OLA underpins an integrated approach that recognizes the interconnectedness of DHS's legislative mission with a sound, robust and fully engaged staff to formulate the legislation recommendations that drive the priorities of the Administration and Secretary.' ²⁴
assistant_secretary_la_osem_dhs	The Office of the Assistant Secretary 'includes the Assistant Secretary, Principal Deputy Assistant Secretary/Chief of Staff and two Deputy Assistant Secretaries and acts as the conduit for the continuous exchange of information between Congress and the Department. The office advises the Secretary on key legislative strategies, facilitates the DHS Senate-confirmation process, clearly articulates DHS' views in support of needed authorities and appropriations, and directs the Department's complex congressional relations programs ensuring a cross-Departmental approach for DHS to speak with one, informed voice to Members of Congress and their staffs.' ²⁵
legislative_affairs_teams_la_osem_dhs	The Legislative Affairs Teams 'serves as the primary liaison to Congress and advocates for the policy interest of the Administration and the Secretary, ensures that all DHS Components are actively engaged with Congress by responding to requests and inquiries from congressional committees, Members of Congress and their staffs, and fully participates in the DHS Senate confirmation process. There are 5 teams within OLA that focus on specific legislative issue areas: Headquarters; Operational Component Coordination; Intelligence and Cyber; Oversight and Executive Support. An additional Mission Support Team oversees the daily administrative operations of the office to support the legislative affairs priorities of OLA and the Department.' ²⁶

²⁴ *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 87.

²⁵ *Ibid.*

²⁶ *Ibid.*

general_counsel_osem_dhs	<p>‘The Homeland Security Act defines the General Counsel as the "chief legal officer of the Department." In this role, the General Counsel is ultimately responsible for all of the Department's legal determinations and for overseeing all of its attorneys. The General Counsel is also the Department's regulatory policy officer, managing the rulemaking program and ensuring that all Department of Homeland Security regulatory actions comply with relevant statutes and executive orders. The Office of the General Counsel's central tasks include: providing complete, accurate, and timely legal advice on possible courses of action for the Department; ensuring that Homeland Security policies are implemented lawfully, quickly, and efficiently; protecting the rights and liberties of any Americans who come into contact with the Department; facilitating quick responses to congressional requests for information; and representing the Department in venues across the country, including in the immigration courts of the United States.¹²⁷ 'The OGC is responsible for ensuring that Department programs and activities fully comply with all applicable legal requirements. OGC oversees several law divisions, which include Regulatory Affairs, Operations and Enforcement, Intelligence, Technology Programs, Immigration, Legal Counsel, National Protection and Programs, Ethics, Management and the General Law Division.¹²⁸</p>
general_law_gc_osem_dhs	<p>‘The General Law Division (GLD) advises the Secretary and other Department leaders on legal issues associated with the management and operation of the Department. GLD regularly coordinates with Component Chief Counsel Offices on critical legal issues that are relevant to multiple DHS components. GLD oversees portfolios involved with administrative law; fiscal law; appropriations; the Vacancy Reform Act; grants; labor and employment law; torts; acquisition and procurement law; delegations and authorities; and environmental and property law matters. Additionally, they operate and oversee the Board for Correction of Military Records (BCMR) of the United States Coast Guard (USCG).¹²⁹</p>
ethics_law_gc_osem_dhs	<p>‘The Ethics Division (ELD) advises the Secretary, Department leaders, and Headquarters employees on the application of conflict of interest statutes and regulations; ethics regulations; and Departmental ethics policy. Critical legal issues handled by this Division include: advice regarding gift acceptance; endorsement and preferential treatment mitigation; impartiality; misuse of position; post-Government employment; and rules about teaching, speaking and writing engagements. ELD also coordinates and manages the DHS Ethics Program, including training and implementation of the financial disclosure program for over 3,000 DHS employees.¹³⁰</p>

²⁷ ‘Office of the General Counsel’, *US Department of Homeland Security* (Web Page, 24 August 2021) <<https://www.dhs.gov/office-general-counsel>>.

²⁸ *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 70.

²⁹ *Ibid* at 75.

³⁰ *Ibid* at 76.

regulatory_affairs_gc_osem_dhs	‘The Regulatory Affairs Law Division (RLD) advises the Secretary and Department leaders on legal and economic issues associated with DHS regulatory actions and ensures that those actions comply with constitutional, statutory, and other legal requirements. RLD manages the DHS regulatory docket, develops the DHS regulatory and deregulatory agenda, oversees the regulatory process for the Department, and provides leadership for regulatory and administrative law practice matters. This Division provides substantive legal review on numerous DHS regulations and manages the clearance of hundreds of interagency regulations each year. They also oversee execution of Executive Order 13771 - Reducing Regulation and Controlling Regulatory Costs and Executive Order 13777 - Enforcing the Regulatory Reform Agenda.’ ³¹
operations_enforcement_law_gc_osem_dhs	‘The Operations and Enforcement Law Division (OELD) advises the Secretary and Department leaders on legal issues associated with enforcement and operational activities designed to protect the United States from, respond to, and recover from both natural and man-made threats. OELD is involved in the operations and enforcement of legal issues that concern Secretarial authorities, two or more DHS components, or the role of the Department in interagency operations. The Division provides legal advice regarding: air, land, and maritime domain security; border, cargo, and port security; counterterrorism; crisis-cell leadership; domestic-incident management; exercises; international law; law enforcement; national security; transportation security; and trade and foreign investment.’ ³²
immigration_law_gc_osem_dhs	‘The Immigration Law Division (IMM) provides legal advice to the Secretary and Department leaders on immigration and national security matters. IMM also assists with immigration-related administrative, legislative, regulatory, and policy initiatives. IMM also works on immigration issues related to: removal; arrest and detention; national security; asylum; refugees; unaccompanied minors and victims of human trafficking; visa adjudication; and international human rights treaty obligations.’ ³³ ‘IMM provides expertise in U.S. immigration and nationality law, including removal, arrest and detention authorities, national security matters, asylum, refugee and other protection-related issues, matters related to unaccompanied minors and victims of human trafficking, inspection and admissibility issues, naturalization and citizenship, constitutional and international human rights of migrants, immigrant and nonimmigrant visas/status. IMM also assists with administrative and federal court litigation of immigration-related matters and immigration-related legislative, regulatory and policy initiatives.’ ³⁴
legal_counsel_gc_osem_dhs	‘The Legal Counsel Division (LCD) advises the Secretary and Department leaders on significant legal issues associated with litigation; legislation; the Freedom of Information Act (FOIA); civil rights and civil liberties; privacy; and oversight matters involving Congress, the U.S. Government Accountability Office, and the DHS Inspector General.’

³¹ *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 75.

³² *Ibid* at 75-76.

³³ *Ibid* at 76.

³⁴ ‘Office of the General Counsel’, *US Department of Homeland Security* (Web Page, 24 August 2021) <<https://www.dhs.gov/office-general-counsel>>.

	LCD regularly coordinates agency positions across the Department in high-profile legislative and litigation matters, to include numerous cases before the Supreme Court, that have large-scale implications for DHS and its components. ³⁵
management_division_gc_osem_dhs	'The Management Division (MGMT) provides management, operational, and mission support to OGC Headquarter attorneys. Specific responsibilities include: financial oversight and budget planning; personnel management; employee training; management of controlled and executive correspondence; knowledge systems management; and strategic planning. MGMT engages with counterparts in component counsel and DHS HQ offices on cross-cutting management issues.' ³⁶
privacy_office_osem_dhs	The Privacy Office ('PRIV') is 'required to protect individuals by embedding and enforcing privacy protections and transparency in all DHS activities, and has oversight of all privacy and disclosure policy matters including compliance with the Privacy Act of 1974, the Freedom of Information Act (FOIA), and the completion of privacy impact statements on all new programs and systems, as required by the E-Government Act of 2002. All DHS systems, technology, and programs that either collect personally identifiable information (PII) or have a privacy impact are subject to the oversight of the Chief Privacy Officer (CPO) and the requirements of U.S. data privacy and security laws. The CPO reports directly to the Secretary of the Department and is responsible to provide strategic oversight and guidance on all privacy and disclosure matters, and for promoting openness and transparency through the Department's FOIA program and policies.' ³⁷

³⁵ *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 76.

³⁶ *Ibid* at 77.

³⁷ *Ibid* at 80.

foia_team_privacy_osem_dhs	<p>The 'DHS Chief Privacy Officer is the Department's Chief FOIA Officer. Agency Chief FOIA Officers have statutory responsibility for monitoring FOIA operations across the Department and recommending adjustments to agency practices, policies, personnel, and funding as may be necessary to improve performance, providing FOIA-related training, and preparing the required annual reports on the Department's FOIA performance. While Components are subject to the oversight of the Chief Privacy Officer, operations at DHS are decentralized and DHS Components are responsible for establishing and maintaining their own FOIA programs. The FOIA function in the Privacy Office is carried out by three teams: FOIA Policy, Compliance and Training, FOIA Disclosure, and FOIA Appeals and Litigation. Disclosure. The FOIA Disclosure Team processes initial FOIA and Privacy Act requests to the Office of the Secretary (including the Military Advisor's Office) and many offices within DHS Headquarters. DHS programs are wide-ranging, and the processing of requests requires close coordination with many internal and external customers, including other Federal agencies, State and local governments, foreign entities, and private companies. DHS Privacy Office Government Information Specialists also provide expert FOIA guidance to the Component FOIA Offices and communicate regularly with DHS's many stakeholders. Additionally, the DHS Privacy Office also regularly uses its staff and management expertise to assist Components with processing and management of their program or parts of their program.³⁸ 'The FOIA Policy, Compliance and Training Team prepares policy guidance, conducts oversight activities, and provides DHS-specific FOIA training. This team collects, compiles, and analyzes monthly FOIA reports from DHS Components, prepares the DHS Annual FOIA Report and Chief FOIA Officer Report, and tracks significant FOIA activity through daily and weekly reporting. Additionally, the team compiles and analyzes Component FOIA self-assessments to identify best practices to improve performance and addresses particular Component compliance issues. Finally, the team arranges DHS-specific training opportunities, provides ad hoc training on a variety of FOIA issues, manages the Resources for DHS FOIA Employees repository available on the Department's intranet, and conducts bi-weekly FOIA Training for New Employees.³⁹ 'The FOIA Appeals and Litigation Team serves as liaison between the Office of the General Counsel (OGC) and the Privacy Office leadership on complex FOIA requests. The team provides guidance and training on recent developments in the field of disclosure, including court decisions and current legislation. The team researches, analyzes, and evaluates complex FOIA requests to determine if the FOIA and Privacy Act were properly applied during the original processing of a FOIA request.⁴⁰</p>
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³⁸ Ibid at 80.

³⁹ Ibid at 81.

⁴⁰ Ibid.

policy_oversight_team_privacy_osem_dhs	The Policy and Oversight Team ‘bears primary responsibility for the development of DHS privacy policy, as well as providing subject matter expertise and support for policy development throughout the Department in areas that affect individual privacy. These areas include privacy protections and strategies in how the Department may use tools, technologies, and methodologies including social media, “big data,” enterprise data management, cybersecurity, mobile technology, acquisitions and procurement, and international engagement. In addition, this team is dedicated to implementing accountability and continually improving DHS privacy processes and programs, such as in the development of the National Vetting Center (NVC), established by National Security Presidential Memorandum - 9.’ ⁴¹
civil_rights_civil_liberties_osem_dhs	The Office for Civil Rights and Civil Liberties (‘CRCL’) ‘supports the Department as it secures the Nation while preserving individual liberty, fairness, and equality under the law. CRCL performs four key functions to integrate civil rights and civil liberties into Departmental activities: Promotes respect for civil rights and civil liberties in policy creation and implementation by advising and training DHS leadership and personnel, and State and local partners, and in conducting oversight of DHS programs as appropriate. Communicates with individuals and communities whose civil rights and civil liberties may be affected by DHS activities, informs them about policies and avenues of redress, and promotes appropriate attention within the Department to their experiences and concerns. Investigates and issues recommendations regarding civil rights and civil liberties complaints filed by the public regarding DHS policies or activities, or actions taken by DHS personnel. Leads the Department’s Equal Employment Opportunity (EEO) programs and promotes workforce diversity and merit system principles. CRCL’s staff is organized into nine functional units that focus on civil rights and liberties issues that are affected by the Department’s activities.’ ⁴² ‘The nine functional units that focus on civil rights and liberties issues within CRCL are the CRCL Front Office, Business Operations Division, HQ Equal Employment Opportunity Office, Equal Employment Opportunity Branch and the Diversity Management Branch, Complaints Management and Adjudication Section, Diversity Management Section, Alternative Dispute Resolution Program and Anti-Harassment Unit, Programs Branch, and the Compliance Branch.’ ⁴³
front_office_crcl_osem_dhs	The Front Office ‘provides advice to DHS leadership on civil rights and civil liberties issues impacting the DHS programs and/or activities. This includes providing civil rights expertise regarding immediate issues affecting the DHS mission which implicate civil rights or liberties concerns.’ ⁴⁴

⁴¹ *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 81.

⁴² *Ibid* at 49.

⁴³ *Ibid* at 48.

⁴⁴ *Ibid* at 49.

programs_branch_crcl_osem_dhs	The Programs Branch 'integrates civil rights and civil liberties into all DHS agency activities through a variety of mechanisms, including providing policy advice and support to the Department for incorporating civil rights and civil liberties protections into the Department's immigration-related activities and policies (Immigration Section), as well as the Department's information and physical security programs, information sharing activities, and intelligence-related programs and products (Security, Intelligence, and Information Policy Section). The Programs Branch also develops and delivers targeted civil rights and civil liberties training for State, local, and tribal homeland security partners to build public trust, operationalize DHS policy and promote partner cooperation (Civil Rights and Civil Liberties Institute), and coordinates outreach and engagement activities in communities where civil rights and civil liberties are particularly affected by DHS programs (Community Engagement Section). Additionally, the Programs Branch works to ensure that the Department's programs and activities do not discriminate against individuals or prohibit access to the Department's programs on the basis of race, color, national origin, limited English proficiency, age, sex, or disability, and that recipients of Federal financial assistance comply with their civil rights obligations (Antidiscrimination Group).' ⁴⁵
community_engagement_programs_crcl_osem_dhs	'Public engagement with diverse American communities whose civil rights may be affected by Department activities is a priority for the Office for Civil Rights and Civil Liberties (CRCL). Our Community Engagement Section responds to community concerns and provides information on Department programs, activities, and issues.' ⁴⁶ The Section's 'goal is to: Communicate reliable information about federal programs and policies, including avenues for redress and complaints; Obtain feedback about community concerns and on-the-ground impacts of Department activities, in order to incorporate into the policymaking process community ideas and issues relating to civil rights and civil liberties; and Deepen channels of communication between communities and federal officials in order to facilitate solution of problems.' ⁴⁷

⁴⁵ Ibid at 51.

⁴⁶ 'Community Engagement', *US Department of Homeland Security* (Web Page, 15 May 2020) <<https://www.dhs.gov/community-engagement>>.

⁴⁷ Ibid.

immigration_programs_crcl_osem_dhs	<p>The 'immigration-related programs affect both U.S. citizens and non-U.S. citizens, including lawful permanent residents, asylum seekers, refugees, non-immigrant and immigrant visa holders, migrant workers, undocumented persons, and persons in detention. The Office for Civil Rights and Civil Liberties (CRCL) Immigration Section works collaboratively with U.S. Citizenship and Immigration Services (USCIS), U.S. Immigration and Customs Enforcement (ICE), U.S. Customs and Border Protection (CBP), the Federal Law Enforcement Training Center (FLETC), and other Department offices and components to: incorporate civil rights and civil liberties protections into immigration-related programs, policies, procedures, and operations throughout the Department; Communicate with and inform the public about the civil rights and civil liberties implications of Department immigration programs, policies, procedures, and operations; and Provide or assist in the development of civil rights and civil liberties training to Department Components.¹⁴⁸ 'The Immigration Section works with ICE to design and implement policies, procedures, and guidance to protect the civil and human rights of immigrant detainees while fulfilling the DHS mission. Reforms have included: an online detainee locator system; immigration detention policy; policy safeguarding parental interests; improved risk assessment tools; the development of guidance on the care of transgender detainees in ICE custody; monitoring use of segregation in detention; and revising ICE's detention standards, including the Performance-Based National Detention Standards, the Family Residential Standards, and the National Detention Standards.¹⁴⁹ 'The CRCL Officer is the designated Department single point of contact for international human rights treaty reporting and coordination under Executive Order 13107. The Immigration Section works with DHS components to develop and advance protective policies, procedures, and training for victims of torture and persecution, battered immigrants, trafficked persons, and other needing special attention. The Section is a longstanding, active member of the DHS Blue Campaign and plays an integral role in developing human trafficking training for a wide variety of audiences, including state and local law enforcement.¹⁵⁰</p>
compliance_branch_crcl_osem_dhs	<p>The Compliance Branch 'investigates complaints from the public, media reports, and other sources, alleging civil rights or civil liberties violations by Department personnel or programs, including disability discrimination prohibited by the Rehabilitation Act of 1973, inappropriate use of force by DHS officers or agents, inadequate conditions of detention, violation of right to due process, and racial or ethnic profiling. CRCL makes formal recommendations to DHS Component leadership stemming from its investigations to address issues related to civil rights, such as changes to DHS policies, practices, and training. Except for disability accommodation claims under the Rehabilitation Act of 1973, CRCL does not order individual relief or redress for a complainant.¹⁵¹</p>

⁴⁸ 'CRCL Immigration Section', *US Department of Homeland Security* (Web Page, 31 March 2021) <<https://www.dhs.gov/crcl-immigration-section>>.

⁴⁹ Ibid.

⁵⁰ Ibid.

⁵¹ *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 51.

partnership_engagement_osem_dhs	‘The Office of Partnership and Engagement (OPE) coordinates the Department of Homeland Security’s outreach efforts with critical stakeholders nationwide, including state, local, tribal, territorial (SLTT) governments, SLTT elected officials, SLTT law enforcement, the private sector, and colleges and universities, ensuring a unified approach to external engagement. OPE advocates and represents interests of these stakeholders through the Department’s policy making process and as a conduit for the Secretary to engage with stakeholders or share information.’ ⁵² ‘OPE consists of the Office of Intergovernmental Affairs, the Office for State and Local Law Enforcement, the Private Sector Office, the Office of Academic Engagement, the Committee Management Office, the Secretary’s Homeland Security Advisory Council, the Blue Campaign, as well as the “If You See Something, Say Something®” public awareness campaign.’ ⁵³
intergovernmental_affairs_pe_osem_dhs	‘The Office of Intergovernmental Affairs (IGA) promotes an integrated national approach to homeland security by coordinating and advancing DHS’s interaction with State, local, tribal, and territorial (SLTT) governments. IGA is responsible for opening the homeland security dialogue with executive-level partners, including elected officials, such as Governors, Mayors, County Commissioners and Supervisors, and Tribal Leaders along with the national associations that represent them. SLTT governments play an important role in the creation and implementation of national policy, IGA serves as the Department’s liaison to provide a readily accessible method of direct communication for SLTT elected and appointed officials.’ ⁵⁴ ‘IGA is focused on outreach to three major external partner groups: State officials, local officials and tribal governments. The State & Local, and Tribal teams are each served by a Director, who is charged with overseeing outreach, engagement, and collaboration with SLTT partners on a variety of DHS-related programs and policy issues.’ ⁵⁵

⁵² ‘Office of Partnership and Engagement’, *US Department of Homeland Security* (Web Page, 6 July 2021) <<https://www.dhs.gov/partnership-engagement>>.

⁵³ *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 57.

⁵⁴ *Ibid.*

⁵⁵ ‘Office of Intergovernmental Affairs’, *US Department of Homeland Security* (Web Page, 21 January 2021) <<https://www.dhs.gov/office-intergovernmental-affairs-1>>.

state_local_law_enforcement_p e_osem_dhs	<p>‘The Office for State and Local Law Enforcement (OSLLE) is the primary liaison between the Department and State and local law enforcement and provides engagement coordination and advocacy for State, local, tribal, territorial, and campus law enforcement agencies. The office strategically fosters relationships with the State and local law enforcement community, including national associations, which plays a vital role in homeland security, to promote constructive dialogue to address national security issues. By enhancing its understanding of State, local, tribal, and campus law enforcement’s issues, concerns, and recommendations, OSLLE and the Department are better positioned to inform policy decisions, develop programs, and support a critical partner – ultimately making communities safer. OSLLE also leads the coordination of Department-wide activities on critical issues and plays a leadership role in shaping public safety priorities relating to the role of State and local law enforcement in preventing, preparing for, protecting against, and responding to natural disasters, acts of terrorism, and other incidents within the United States.’⁵⁶</p> <p>‘On the recommendation of the 9/11 Commission, Congress created the Office for State and Local Law Enforcement (OSLLE) in 2007 for two key purposes: 1. Lead the coordination of DHS-wide policies related to state, local, tribal, territorial, and campus law enforcement’s role in preventing, preparing for, protecting against, and responding to natural disasters, acts of terrorism, and other man-made disasters within the United States; and 2. Serve as the primary liaison between DHS and non-Federal law enforcement agencies across the country.’⁵⁷ ‘Serve as the primary Department liaison to state, local, tribal, territorial, campus law enforcement; Advise the Secretary on the issues, concerns, and recommendations of state, local, tribal, territorial, and campus law enforcement ... Identify and respond to law enforcement challenges that affect homeland security’.⁵⁸</p>
blue_campaign_pe_osem_dhs	<p>‘The Blue Campaign, works in collaboration with law enforcement, government, non-governmental organizations, and private industry to pursue the Department’s objective of preventing, identifying, investigating, and disrupting illicit activity. Through the Blue Campaign, DHS raises awareness about human trafficking by leveraging partnerships to educate the public to recognize human trafficking indicators and report suspected instances to law enforcement. It offers training to law enforcement, private industry, and the public, to increase detection and investigation of human trafficking, as well as training designed to educate members of vulnerable communities to recognize the threat of trafficking and how to protect themselves and their loved ones. Below is a summary of fiscal year 2019 spending including contributions from other DHS components.’⁵⁹</p>

⁵⁶ *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 58.

⁵⁷ ‘The Office for State and Local Law Enforcement’, *US Department of Homeland Security* (Web Page, 27 July 2021) <<https://www.dhs.gov/office-state-and-local-law-enforcement>>.

⁵⁸ *Ibid.*

⁵⁹ *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 57.

private_sector_pe_osem_dhs	<p>‘The Private Sector Office (PSO) provides the Secretary and Department leaders with advice on issues relevant to the private sector, including, nonprofits, Non-Governmental Organizations, and businesses. PSO also coordinates active engagement between DHS and the private sector to build strong partnerships and enhance internal and external dialogue. The Private Sector Office administers the Department’s Loaned Executive Program and Exemplar, a DHS Training with Industry pilot program.’⁶⁰ ‘The Private Sector Office (PSO) advises the Secretary on the impact of the Department’s policies, regulations, processes, and actions on the private sector, and fosters strategic communications with the private sector to enhance the primary mission of the Department through: Interfacing with other relevant Federal agencies with homeland security missions to assess the impact of these agencies on the private sector. Creating and managing private sector advisory councils composed of representatives of industries and associations designated by the Secretary to: (a) Advise the Secretary on private sector products, applications, and solutions as they relate to homeland security challenges; and (b) Advise the Secretary on homeland security policies, regulations, processes and actions that affect the participating industries and associations. Collaborating with Federal laboratories, federally funded research and development centers, other federally funded organizations, academia, and the private sector to develop innovative approaches to address homeland security challenges to produce and deploy the best available technologies for homeland security missions. Promoting existing public-private partnerships and development of new public-private partnerships to provide for collaboration and mutual support to address homeland security challenges.’⁶¹</p>
loaned_executive_ps_pe_osem_dhs	<p>‘The Loaned Executive Program is a special opportunity (unpaid) that provides top executive-level talent from the private sector an opportunity to share their expertise with Homeland Security. Through the Loaned Executive Program, Homeland Security is working with the private sector on innovative solutions to our homeland security challenges. The Department is looking to the nation’s top executives and industry experts to partner with us as we strive to solve problems, improve processes, and fully realize our mission.’⁶² ‘The loaned executive assignments are hosted by DHS components and responsibilities may vary. Executives will: Serve as a subject matter expert and senior advisor to DHS leadership. Evaluate and provide assessments on existing policies, procedures, and training. Provide guidance on the public-private partnership model and implementation of strategies designed to improve private sector engagement.’⁶³ ‘Eligible candidates must: Be a U.S. citizen. Serve in a current senior-level operational management or related position, with a track record of building support for and influencing policy decisions as well as deploying sustainable risk, mitigation and resiliency capabilities. Have extensive private sector leadership experience in identifying and screening personnel in functional areas related to risk assessment, mitigation/preparedness and incident response. Undergo and successfully complete a background investigation for determination of suitability for federal employment....’⁶⁴</p>

⁶⁰ *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 58.

⁶¹ ‘Private Sector Office’, *US Department of Homeland Security* (Web Page, 30 January 2020) <<https://www.dhs.gov/private-sector-office>>.

⁶² ‘Loaned Executive Program’, *US Department of Homeland Security* (Web Page, 4 November 2020) <<https://www.dhs.gov/loaned-executive-program>>.

⁶³ *Ibid.*

⁶⁴ *Ibid.*

academic_engagement_pe_osem_dhs	<p>‘The Department of Homeland Security (DHS) maintains numerous relationships with members of the academic community and directly engages with school administrators, faculty, and students on a range of issues. DHS strengthened its outreach efforts to academic institutions by forming the Office of Academic Engagement (OAE), which supports DHS’s mission by building, improving and leveraging relationships with the academic community. OAE’s work with the academic community occurs across DHS, and focuses on six key areas: Academic Research and Faculty Exchange: Taps into the expertise of the nation's colleges and universities to address pressing homeland security needs; ... Homeland Security Academic Programs: Supports academic programs that help create an educated and informed workforce now and in the future; ... and Student and Recent Graduate Recruitment: Focuses on the unique career opportunities that DHS offers in a variety of fields to build the next generation of homeland security leaders.⁶⁵ Through roundtables and an advisory council, the Office of Academic Engagement (OAE) solicits advice and recommendations from the academic community to the Department of Homeland Security (DHS) Secretary and senior leadership.⁶⁶</p>
homeland_security_academic_advisory_ae_pe_osem_dhs	<p>‘The Homeland Security Academic Advisory Council (HSAAC) provides advice and recommendations to the Secretary and senior leadership on matters related to homeland security and the academic community, including: student and recent graduate recruitment; international students; academic research and faculty exchanges; campus resilience; homeland security academic programs; and cybersecurity.⁶⁷ The Subcommittee on Academic Research and Faculty Exchange is tasked with examining '1. How academic research can address DHS’s biggest challenges; 2. How DHS operational Components can form lasting relationships with universities to incorporate scientific findings and R&D into DHS’s operations and thought processes; 3. How universities can effectively communicate to DHS emerging scientific findings and technologies that will make DHS operations more effective and efficient; 4. How we can jointly create a robust staff/faculty exchange program between academe and DHS; and 5. How DHS assesses the risk and value of its major programs.⁶⁸</p>

⁶⁵ ‘Office of Partnership and Engagement’, *US Department of Homeland Security* (Web Page, 6 July 2021) <<https://www.dhs.gov/partnership-engagement>>.

⁶⁶ ‘Engagement’, *US Department of Homeland Security* (Web Page, 6 March 2018) <<https://www.dhs.gov/academicengagement>>.

⁶⁷ ‘Homeland Security Academic Advisory Council (HSAAC)’, *US Department of Homeland Security* (Web Page, 31 March 2021) <<https://www.dhs.gov/homeland-security-academic-advisory-council-hsaac>>.

⁶⁸ US Department of Homeland Security, *Subcommittees of the Homeland Security Academic Advisory Council* (Overview of Taskings, Undated) 2 <https://www.dhs.gov/sites/default/files/publications/HSAAC_Subcommittee_Taskings.pdf>.

cmte_mgmt_office_pe_osem_dhs	‘The Committee Management Office (CMO) exercises control and lends oversight to all DHS Federal Advisory Committee Act (FACA) related committees; equips the Designated Federal Officials (DFO) and Alternate Designated Official of each committee with the tools necessary to carry out their committee duties; facilitates stakeholder discussions; offers innovative solutions to FACA issues; and routinely provides the Department’s senior leaders with a snapshot of the FACA program.’ ⁶⁹ This includes participation on the Homeland Security Advisory Council and the Homeland Security Science and Technology Advisory Committee. The HSAC 'Provides advice on the creation and implementation of actionable policy relating to security of the homeland' while S and T 'Provides advice on innovative technologies and products to strengthen the security and resilience of the U.S. technological system'. ⁷⁰
homeland_security_advisory_council_pe_osem_dhs	‘The Homeland Security Advisory Council (HSAC) leverages the experience and expertise through national and global connections of the HSAC membership to provide the Secretary and senior leadership organizationally independent, strategic, timely, specific, and actionable advice to support decision making across the spectrum of homeland security operations. The council is comprised of national, academic, and private sector leaders as well as senior level officials from state, local, and tribal governments. The HSAC currently has six active subcommittees: the Foreign Fighter Task Force, the DHS Employee Task Force, the DHS Grant Review Task Force, the CBP Integrity Advisory Panel, the Faith Based Security and Communications Subcommittee, and the Cybersecurity Subcommittee.’ ⁷¹ ‘The Homeland Security Advisory Council: Provides organizationally independent advice and recommendations to the Secretary, including the creation and implementation of critical and actionable policies for the security of the homeland. Conducts research and provides policy analysis and recommendations on a variety of security issues. Evaluates the impact of security related public and private policies in an attempt to formulate prospective security policies.’ ⁷²
families_children_care_panel_h sac_pe_osem_dhs	The CBP Families and Children Care Panel is part of the Homeland Security Advisory Council. ⁷³ The so-called 'bipartisan' panel 'was formed in October 2018 because of the burgeoning humanitarian crisis resulting from a surge in migration of FMUs, primarily from Guatemala and Honduras, overwhelming the DHS resources at the border to address the crisis.’ ⁷⁴

⁶⁹ US Department of Homeland Security Headquarters, *Mission and Objectives of the Committee Management Office* (Pamphlet, Undated) 1 <https://www.dhs.gov/sites/default/files/publications/committee_management_office_pamphlet_11_2020.pdf>.

⁷⁰ Ibid.

⁷¹ ‘Office of Partnership and Engagement’, *US Department of Homeland Security* (Web Page, 6 July 2021) <<https://www.dhs.gov/partnership-engagement>>.

⁷² ‘Homeland Security Advisory Council’, *US Department of Homeland Security* (Web Page, 16 July 2021) <<https://www.dhs.gov/homeland-security-advisory-council>>.

⁷³ ‘CBP Families and Children Care Panel Final Report’, *Homeland Security Advisory Council* (Report, 14 November 2019).

⁷⁴ Ibid at 4.

cis_ombudsman_osem_dhs	‘The Citizenship and Immigration Services Ombudsman (CISOMB) assists individuals and employers in resolving problems connected with cases pending before USCIS. In addition, as required by statute, CISOMB identifies common problems experienced by individuals and employers when seeking USCIS services, and proposes changes to mitigate such problems and improve the delivery of immigration services. In accomplishing each of these missions, CISOMB works impartially, soliciting information and feedback from USCIS, other government agencies, immigration benefits applicants, and the immigration stakeholder community.’ ⁷⁵
imm_detention_ombudsman_osem_dhs	The Immigration Detention Ombudsman’s Office 'was established by Congress (Sec. 106 of the Consolidated Appropriations Act, 2020, Public Law 116-93) and is not a part of U.S. Immigration and Customs Enforcement (ICE) or U.S. Customs and Border Protection (CBP). ⁷⁶ This is a new and independent office that will 'assist individuals with complaints about the potential violation of immigration detention standards or misconduct by DHS (or contract) personnel, provide independent oversight of immigration detention facilities, including conducting unannounced inspections and reviewing contract terms for immigration detention facilities and services, and serve as an independent office to review and resolve problems stemming from the same. ⁷⁷ The Office works to 'ensure humane conditions for foreign nationals held in detention' and will focus on researching 'individual and policy-level conditions of immigration detention' while providing 'well-supported and well-reasoned recommendations to improve the conditions of immigration detention.' ⁷⁸
joint_requirements_council_osem_dhs	‘The Joint Requirements Council (JRC) is a component-led, component-driven, SES/Flag Officer level body that governs the Department’s requirements process in generating, validating, and prioritizing capability gaps, mission needs, concepts of operations, and operational requirements. The requirements process ensures Components’ capabilities meet the needs of DHS operators to execute mission and are traceable to strategic objectives, feasible, and cost-informed. JRC validation is a critical step in informing enterprise investment decisions. Established in 2014, the JRC addresses longstanding deficiencies in DHS investment and acquisitions and improves the effectiveness and efficiency of capabilities delivered to the operators.’ ⁷⁹ ‘The JRC is comprised of the Principals Council – the operational Components (Cybersecurity and Infrastructure Security Agency, U.S. Customs and Border Protection, Federal Emergency Management Agency, U.S. Immigration and Customs Enforcement, U.S. Secret Service, Transportation Security Administration, U.S. Coast Guard, and U.S. Citizenship and Immigration Services), I&A, Management, CIO, Policy, and S&T.’ ⁸⁰

⁷⁵ *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 4.

⁷⁶ ‘The Office of the Immigration Detention Ombudsman’, *US Department of Homeland Security* (Web Page, 2 March 2021) <<https://www.dhs.gov/office-immigration-detention-ombudsman>>.

⁷⁷ *Ibid.*

⁷⁸ Office of the Immigration Detention Ombudsman, *Annual Report 2020* (19 January 2021) 6.

⁷⁹ *Budget Overview: Fiscal Year 2021 Congressional Justification* (n 7) 72-73.

⁸⁰ ‘Joint Requirements Council’, *US Department of Homeland Security* (Web Page, 15 April 2019) <<https://www.dhs.gov/joint-requirements-council>>.

mgmt_dhs	The Management Directorate (MGMT) 'provides leadership, direction, and management to the Department of Homeland Security (DHS). ⁸¹ MGMT 'is responsible for Department-wide mission support services and oversight for all DMO functions, including information technology, budget and financial management, procurement and acquisition, human capital, security, logistics and facilities, law enforcement and security services for federal buildings, and delivery of the Biometric identity services. ⁸² 'MGMT includes the Immediate Office of the Under Secretary for Management, the Office of the Chief Human Capital Officer, Office of the Chief Procurement Officer, Office of the Chief Readiness Support Officer, Office of the Chief Security Officer, Office of the Chief Financial Officer, Office of the Chief Information Officer, Federal Protective Service and the Office of Biometric Identity Management.' ⁸³
chief_financial_officer_mgmt_dhs	'The Office of the Chief Financial Officer (OCFO) is responsible for the fiscal management, integrity and accountability of the Department of Homeland Security (DHS). The mission of the OCFO is to provide guidance and oversight of the Department's budget, financial management, financial operations for all Departmental management and operations, the DHS Working Capital Fund, grants and assistance awards, and resource management systems to ensure that funds necessary to carry out the Department's mission are obtained, allocated, and expended in accordance with the Department's priorities and relevant law and policies.' ⁸⁴ The OCFO includes: the Budget Division, the Program Analysis & Evaluation Division, the Office of Financial Operations Division, the Financial Management Division, the Risk Management & Assurance Division, the Resource Management & Transformation Office, Financial Assistance Policy & Oversight, the Departmental GAO/OIG Liaison Office, the Workforce Development Division, and the Cost Analysis Division. ⁸⁵ 'DHS-HQ's integrated business processes support strategic and operational decisionmaking by DHS senior leadership.' ⁸⁶ 'Develops and implements Department-wide, end-to-end business processes and implements a Government-wide accounting structure', 'prepares and transmits the DHS Annual Financial Report and annual performance and accountability reports on behalf of the Secretary', 'Oversees the planning, programming, budgeting and execution process in coordination with the Office of Policy, the Management Directorate, and the rest of the DHS Components', and 'Leads Department-wide program review and evaluation activities' among other responsibilities.' ⁸⁷

⁸¹ *FY 2021 Budget in Brief* (n 1) 11.

⁸² *Ibid.*

⁸³ *Ibid.*

⁸⁴ 'Office of the Chief Financial Officer', *US Department of Homeland Security* (Web Page, 24 May 2021) <<https://www.dhs.gov/office-chief-financial-officer>>.

⁸⁵ *Ibid.*

⁸⁶ *An Analytic Inventory of DHS Headquarters Business Processes* (n 11) xi.

⁸⁷ US Department of Homeland Security, *Financial Management Line of Business Integration and Management* (DHS Directive No 252-10, 6 February 2014) 2.

program_analysis_evaluation_cfo_mgmt_dhs	The Office of Program Analysis and Evaluation (OPAE) is under the Office of the Chief Financial Officer. 'PA&E is responsible for analyzing and evaluating the Department's plans, programs, and budgets; establishing policies and ensuring the integration of the Planning, Programming, Budgeting, and Execution (PPBE) system; developing and performing analyses and evaluations of alternative plans, programs, personnel levels, and budget submissions; and overseeing the development of the Future Years Homeland Security Program (FYHSP) and the Department's Annual Performance Plan. In these roles, PA&E reviews the components' five-year funding plans, advises DHS senior leaders on resource allocation, maintains the FYHSP database, and submits the annual FYHSP report to Congress. During the component Program and Budget Review (PBR), PA&E conducts resource and program analysis, including evaluating five-year programming budgets to ensure that resource decisions are informed by substantive analysis and accurate data. PA&E also assesses component Resource Allocation Plans (RAPs) in coordination with programmatic issue teams during PBR.' ⁸⁸ 'PA&E analytic inputs are required at numerous points in the DHS-HQ integrated business processes. PA&E conducts two primary types of analyses: broad DHS program analyses and risk analyses.' ⁸⁹
human_capital_mgmt_dhs	The Chief Human Capital Officer 'Oversees and directs the Department's civilian HR program for all civilian HR and HC program management matters', 'Advises and assists the Secretary and other DHS officials in selecting, developing, training, and managing a high-quality, productive workforce in accordance with Merit System Principles (5 U.S.C. § 2301) and implements applicable laws and regulations governing the civil service.' ⁹⁰ 'Provides oversight, direction, and guidance to DHS Components regarding the line of business (LOB) functional area of HR; establishes unified policies and business processes to yield greater efficiencies; promotes shared or centralized services and standards; and promotes, supports and facilitates integration of the HR functions through the consolidation of programs, policies, and automated systems across the Department, where appropriate and feasible (e.g., the Department's Enterprise Architecture and Data Management programs).' ⁹¹ 'Develops, in consultation with Component HR Directors, the DHS Workforce Strategy ("Human Capital Strategic Plan"), and HR legislative and regulatory initiatives. Provides input on Components' workforce strategy plans and monitors progress of outcomes.' ⁹²
human_capital_leadership_council HC_mgmt_dhs	The Human Capital Leadership Council 'develops HC program management strategies to ensure that DHS attracts, retains, and develops the skilled workforce needed to protect and secure the Nation. The HCLC also establishes and administers the DHS Workforce Strategy ("Strategic Human Capital Plan") and other HC initiatives that link to and support the DHS mission, vision, core values, goals, and objectives. The HCLC and sub-councils consist of Component

⁸⁸ *An Analytic Inventory of DHS Headquarters Business Processes* (n 11) 19.

⁸⁹ *Ibid* at 23.

⁹⁰ US Department of Homeland Security, *Human Capital Line of Business Integration and Management* (DHS Directive 258-01, 6 February 2014) 1.

⁹¹ *Ibid* at 2.

⁹² *Ibid*.

	representatives in particular communities of practice that meet to conduct agency-wide program planning and to exchange professional views and expertise. ⁹³
chief_information_officer_mgmt_dhs	‘The Office of the Chief Information Officer (OCIO) is responsible for implementing the programs necessary to align DHS’s Information Technology (IT) personnel, resources, and assets. This includes all systems and infrastructure that support Department-wide missions and activities. OCIO provides DHS and its components with the IT services required to lead a unified DHS effort to prevent and deter terrorist attacks. OCIO leads this effort while providing trusted information when and where needed.’ ⁹⁴ The OCIO also 'Improves efficiency, effectiveness, and accountability in all aspects of IT acquisition and operations by providing management, governance, oversight, and direction to all Components and headquarters elements', 'Collaborates as a full partner with the Management Directorate (MGMT) Lines of Businesses with respect to IT', 'Establishes, chairs, or participates on governance boards that include IT resources, including the DHS Acquisition Review Board and the Joint Requirements Council', 'Evaluates IT investments, programs, and systems to ensure ongoing alignment with mission needs, increase efficiency and effectiveness, evaluate and assign risk, and promote use of incremental development methodologies', 'Establishes and manages the DHS enterprise architecture and data management framework', and 'In conjunction with the Under Secretary for Intelligence and Analysis, develops the information sharing environment throughout the Department'. ⁹⁵

⁹³ Ibid at 4.

⁹⁴ ‘Office of the Chief Information Officer’, *US Department of Homeland Security* (Web Page, 9 June 2021) <<https://www.dhs.gov/office-chief-information-officer>>.

⁹⁵ US Department of Homeland Security, *Information Technology Integration and Management* (DHS Directive 142-02, 12 April 2018) 2-3.

biometric_identity_mgmt_mgmt_dhs	<p>'The Office of Biometric Identity Management provides biometric match, store, share, and analyze services to DHS and mission partners. The need for biometrics continues to grow among DHS Components; interagency stakeholders (e.g., the Departments of State, Justice, and Defense); State, local, tribal and territorial entities; the Intelligence Community; and international mission partners. Biometrics support critical national security priorities, including counterterrorism and immigration. OBIM is focused on delivering accurate, timely, and high assurance biometric identity information and analysis. OBIM's overall goals and priorities include continuing to improve biometric services and access to expanded biometric data to enable DHS operational missions.'⁹⁶ 'OBIM's services include: fingerprint, facial recognition, and iris modalities (both 1:1 and 1:N); automated match-store-share capabilities; human biometric examiners; and notification services that alert subscribers to encounters, changes in derogatory information, or other activities on individual identities.'⁹⁷ 'The Automated Biometric Identity System (IDENT) is the primary DHS biometric repository, and the largest biometric repository in the U.S. Government.'⁹⁸ 'OBIM provides a conduit to interagency, international, state, and local mission partners. OBIM is the fingerprint provider for the Department of State's Bureau of Consular Affairs. OBIM provides support and biometric guidance, serving as the Secretariat for the Biometric Capabilities Executive Stakeholder Committee led by the Deputy Under Secretary for Management and leading biometric standards work.'⁹⁹ 'A single query of OBIM's biometric system can retrieve data for an individual tied to a Department of State visa application, a U.S. Customs and Border Protection log of an entry into the United States, and an immigration status change logged by U.S. Citizenship and Immigration Services.'¹⁰⁰ 'The Secure Real-Time Platform (SRTP) is an international information sharing architecture that is scalable to any country. The SRTP pathway provides decision makers with data to assist in the adjudication of immigration benefits, enforcement actions, credentialing, and country access permissions. SRTP currently supports business use cases for refugee claimants, entry clearance (visas), foreign criminals, redocumentation, and fugitives. SRTP enables international partners to transmit and receive queries from IDENT via encrypted internet messages through the DHS gateway. The information exchanged through this automated process includes biometrics and unique person identifiers, photo(s) and biographic information, and fingerprint identification numbers.'¹⁰¹</p>
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⁹⁶ 'Office of Biometric Identity Management', *US Department of Homeland Security* (Web Page, 18 March 2021) <<https://www.dhs.gov/obim>>.

⁹⁷ Ibid.

⁹⁸ Ibid.

⁹⁹ Ibid.

¹⁰⁰ Ibid.

¹⁰¹ Ibid.

program_accountability_risk_mgmt_dhs	The Office of Program Accountability and Risk Management (PARM) 'supports the functions of the Chief Acquisition Office and is DHS MGMT's executive office for program execution. PARM serves as executive secretariat for the DHS ARB and is the MGMT Component Acquisition Executive (CAE) organization for DHS Level III HQ programs. ... PARM works with agency partners to build, monitor, evaluate, and improve acquisition program management capabilities, as well as to sustain effective acquisition program oversight and develop decision analytics to support DHS senior leaders. PARM's objectives are to strengthen acquisition governance across the DHS Acquisition Lifecycle Framework (ALF), administer comprehensive program acquisition support, and lead and optimize the DHS acquisition enterprise to deliver capabilities and services that facilitate mission success.' ¹⁰² 'PARM analysts assess, report, and monitor acquisition program capabilities, management, staffing, planning, execution risks, and the overall program health of component acquisition programs across the ALF and DHS-HQ's acquisition development and oversight process. PARM analysts conduct three primary types of analyses: acquisition program planning; related staffing analyses; and risk, readiness, and health analyses.' ¹⁰³
chief_security_officer_mgmt_dhs	'The Office of the Chief Security Officer (OCSO) is a DHS Headquarters element located within the Management Directorate. The OCSO Mission is to deliver enterprise wide security solutions to protect the Department's people, information and resources against constant evolving threats.' ¹⁰⁴ The OCSO directs 'the Department's security program, to include issuing policies and procedures for personnel security, information security, classification management of national security information, physical security to include physical access control systems, operations security, visitor management, industrial security, security education and training, and the Homeland Security Presidential Directive 12 (HSPD-12) Program for authorized authoritative credentials, such as DHS Personal Identity Verification (PIV) cards and other enterprise identity credentials.' ¹⁰⁵ The OCSO advises 'the Secretary, Deputy Secretary, and DHS Component Heads on the development of risk-managed security policies and programs' (Ibid) and 'establishes unified policies and business practices across the Department to ensure the efficient and effective use of resources in performing the actions needed to achieve functional excellence in the Security Program.' ¹⁰⁶ The Physical Security Division 'coordinates with the OCSO/PSD in the areas of issuance of employee and contractor employee access control passes and DHS identification media' and the Identity Management Division 'ensures a unified identity authentication and authorization environment for the Department with authoritative sources to help provide accurate and timely identification of people,

¹⁰² *An Analytic Inventory of DHS Headquarters Business Processes* (n 11) 19.

¹⁰³ Ibid at 22.

¹⁰⁴ 'Office of the Chief Security Officer', *US Department of Homeland Security* (Web Page, 9 June 2021) <<https://www.dhs.gov/office-chief-security-officer>>.

¹⁰⁵ US Department of Homeland Security, *Chief Security Officer* (DHS Directive No 121-01, 21 May 2018) 2.

¹⁰⁶ Office of the Chief Security Officer, *The Department of Homeland Security Personnel Security, Suitability and Fitness Program* (DHS Instruction 121-01-007-01, Revision 01, 8 August 2016) 4.

	resources and associated attributes and privileges, by assuring the security, resiliency and reliability of the Department's identity management and governance process. ¹⁰⁷
analysis_sub_risk_analysis_exec_steering_cmte_dhs	An important determinant of whether DHS achieves its goals is whether the Department's analytic processes successfully identify, develop, improve, share, and align departmental and component capabilities in support of strategic decisionmaking. ¹⁰⁸ To guide that effort, DHS created an Analytic Agenda and established the Analysis Subcommittee of the Risk Analysis Executive Steering Committee 'to oversee the agenda's development and initial implementation. The Office of Strategy and Analysis (S&A) in the Office of Strategy, Policy, and Plans (PLCY) chairs the Analysis Subcommittee, with designated representatives from each component and supporting headquarters offices serving as subcommittee members.' ¹⁰⁹ 'DHS-HQ has long recognized that successful strategic planning requires "having the right people, policies, processes, technologies, and analytic capabilities" to effectively and efficiently execute the Department's mission. Part of the strategic planning process requires effectively using available data and analytics to provide decision support to senior leadership and DHS-HQ management. Consequently, the Analytic Agenda aims to advance data-driven management to facilitate performance oversight, capability development, and the implementation of strategically important goals.' ¹¹⁰
inspector_general_dhs	The DHS Office of Inspector General (OIG) was 'established by the Homeland Security Act of 2002 (P.L. 107-296) which amends the Inspector General Act of 1978. The OIG has a dual reporting responsibility to the Secretary of DHS and to the Congress. The OIG serves as an independent and objective audit, inspection, and investigative body to promote economy, effectiveness, and efficiency in DHS programs and operations, and to prevent and detect fraud, waste, and abuse in these programs and operations. The OIG conducts and supervises audits, inspections, special reviews, and investigations of the Department's programs and operations. The OIG examines, evaluates and, where necessary, critiques these operations and activities, recommending ways for DHS to carry out its responsibilities in the most economical, efficient, and effective manner possible. The OIG reviews recommendations regarding existing and proposed legislation and regulations relating to the Department's programs and operations.' ¹¹¹ 'The OIG, while organizationally a Component of the DHS, operates independent of the DHS and all offices within it. The OIG reports to the Secretary. Under circumstances specified by statute, the Secretary, upon written notification to the OIG which then must be transmitted to Congress, can circumscribe the OIG's access to certain types of sensitive information and exercise of audit, investigative, or other authority.' ¹¹²

¹⁰⁷ Ibid at 5-6.

¹⁰⁸ *An Analytic Inventory of DHS Headquarters Business Processes* (n 11) 1.

¹⁰⁹ Ibid.

¹¹⁰ Ibid.

¹¹¹ *FY 2021 Budget in Brief* (n 1) 20.

¹¹² US Department of Homeland Security, *The Office of Inspector General* (Management Directive 0810.1, 10 June 2004) 3.

integrity_quality_oversight_oig_dhs	The Office of Integrity and Quality Oversight 'aims to improve the OIG's operations and enhance support of the DHS mission, programs, and operations. IQO manages the Hotline, Whistleblower Protection, and Ombudsman programs, and compliance and quality assurance of audits, inspections, investigations, and reports.' ¹¹³
audits_oig_dhs	The Office of Audits 'Conducts and coordinates audits and program evaluations of the management and financial operations of DHS.' ¹¹⁴
investigations_oig_dhs	The Office of Investigations '[i]nvestigates allegations of criminal, civil, and administrative misconduct involving DHS employees, contractors, grantees, and programs. These investigations can result in criminal prosecutions, fines, civil monetary penalties, administrative sanctions, and personnel actions.' ¹¹⁵
special_reviews_evaluations_oig_dhs	The Office of Special Reviews and Evaluations (SRE) 'conducts inspections and evaluations of DHS facilities, programs and activities, often of a highly sensitive nature. SRE work includes liaison activities with other DHS Components, other federal agencies, the news media, legislative aides, attorneys, the Congress, and members of the public.' ¹¹⁶ The SRE is also responsible for 'briefing senior governmental officials, including the Inspector General and congressional staff, on findings and recommendations' and 'Identifying and integrating current issues and events into the planning and selection of projects for SRE inspections, evaluations, and special reviews. Works with and through the OIG and DHS policy-making and implementation structures to help shape, formulate, and recommend substantial and significant program policies and changes.' ¹¹⁷ The SRE is 'comprised of inspectors, analysts and attorneys who inspect, evaluate, and review DHS programs and operations.' ¹¹⁸

¹¹³ US Government Accountability Office, *Inspectors General: DHS OIG's Structure, Policies, and Procedures are Consistent with Standards, but Areas for Improvement Exist* (GAO Report, GAO-14-726, September 2014) 5.

¹¹⁴ Ibid.

¹¹⁵ Ibid.

¹¹⁶ 'Deputy Assistant Inspector General', *USAJobs* (Job Posting, No 42028214, 7 March 2021).

¹¹⁷ Ibid.

¹¹⁸ Evidence to the Committee on Homeland Security, United States House of Representatives, Washington, DC, 15 July 2020 (Joseph V Cuffari, Inspector General) 2.

operations_coordination_dhs	The Office of Operations Coordination (OPS) 'provides operations coordination, information sharing, situational awareness, common operating picture, Department continuity, and decision support in order to enable the execution of the Secretary's responsibilities across the HSE [Homeland Security Enterprise].... OPS has unique statutory roles and responsibilities. It serves as the focal point for information sharing, decision support products, situational awareness, and coordination among DHS Components; Federal, state, local, tribal, and territorial (SLTT) agencies; nongovernmental agencies; the private sector; international partners; and Federal operations and fusion centers. Additionally, OPS ensures the resilience of the DHS overall mission through its leadership of the Department's Continuity of Operations Program.' ¹¹⁹ 'In coordination with homeland security partners, OPS integrates Department-level incident and crisis management activities. OPS manages the National Operations Center, providing critical awareness to partners at all levels of the HSE, and leads the JIAG in delivering coordinated Department responses to high-priority homeland security missions.' ¹²⁰
operations_deputies_board_oc_dhs	'OPS established the DHS Operations Deputies Board to provide a formalized and consistent mechanism for enabling senior-level, cross-Component operational coordination, information sharing, and issue identification. This board provided critical coordination of complex homeland security issues to include multiple dimensions of the Southwest Border crisis, which facilitated the creation of a DHS surge Volunteer Force. The DHS Volunteer Force provided over 1,000 volunteers who support crisis response.' ¹²¹
national_operations_center_oc_dhs	The National Operations Center (NOC) 'operates 24 hours a day, seven days a week, 365 days a year, and serves as the primary, national-level hub for situational awareness, a common operating picture, information fusion, information sharing, and executive communications'. ¹²² The NOC '[p]rovides timely reporting and products derived from traditional and social media monitoring; DHS Component reporting; federal, state, local, tribal, territorial governments, and sector reports to support senior-leader decision making; Provides and maintain information dissemination tools such as a common operating picture and the Homeland Security Information Network (HSIN) to facilitate information sharing with the federal, state, local, tribal, territorial governments, and private sector professionals; and Provides executive-level communications capabilities to link senior leaders to facilitate unity of effort and incident management efforts'. ¹²³

¹¹⁹ *FY 2021 Budget in Brief* (n 1) 16.

¹²⁰ *Ibid* at 17.

¹²¹ *Ibid* at 18.

¹²² 'Office of Operations Coordination', *US Department of Homeland Security* (Web Page, 24 May 2021) <<https://www.dhs.gov/office-operations-coordination>>.

¹²³ *Ibid*.

science_technology_dhs	<p>The Science and Technology Directorate (S&T) 'enables effective, efficient, and secure operations across all homeland security missions by applying scientific, engineering, analytic, and innovative approaches to deliver timely solutions and support departmental acquisitions. S&T also partners with the international community, industry as well as Federal, State, local, tribal, and territorial agencies. S&T monitors evolving threats, develops solutions, and bridges capability gaps to equip operational endusers with the best tools available to achieve mission success. S&T conducts customer-focused, outcomeoriented research, development, testing, and evaluation (RDT&E) activities for DHS Components and the Homeland Security Enterprise (HSE) that balance risk, cost, impact, performance, and time to delivery. S&T's University Programs provides the HSE with research and education at U.S. colleges and universities to address high-priority, DHS-related issues and enhances homeland security capabilities over the long-term. S&T also manages two Federally Funded Research and Development Centers to provide independent operational analysis and systems engineering expertise in support of all DHS mission areas. S&T provides technical and operational support to ensure the transition, acquisition, and deployment of technologies, information, and procedures that improve the efficiency and effectiveness of the operational capabilities across HSE missions. S&T enables America's brightest scientists and engineers to apply their expertise and develop solutions that address our most dangerous threats and HSE vulnerabilities. S&T operates and maintains the laboratory facilities that deliver enduring core capabilities that are vital to DHS and the national homeland security mission. This is achieved through a coordinated network of DHS S&T laboratories and the Department of Energy national laboratories. This network of laboratories houses some of the most advanced scientific expertise and capabilities in the world. As a result, the HSE is able to leverage, apply, and transfer this wealth of expertise to inform policy, improve operations, and advance research in support of homeland security.'¹²⁴</p> <p>The S&T is 'integral to numerous analytic capabilities in the business process units (particularly the JRC and PARM)' of DHS.¹²⁵ S&T 'transitioned Igloo, an advanced data analytics application to combat human smuggling, to ICE. This capability significantly increased ICE's understanding of criminal human smuggling networks, directly leading to arrests and seizure of millions of dollars from illicit financial transactions.'¹²⁶ S&T also manages the System of Systems Operational Analysis (SoSOA), which is a 'collaborative virtual environment to assess the impact and strengthen DHS operations' by enabling DHS to 'assess the potential impact of new policies, processes, or technologies to an organization's mission, which are critical to informing strategic and resource allocation decisions.'¹²⁷ One of S&T's 'mission areas' is 'Enforce and Administer our Immigration Laws'.¹²⁸ S&T seeks to 'facilitate full operational control of the U.S. air, land, and maritime border to prevent illegal entry and illicit activities; to detect, deter, impede, and disrupt transnational organized crime; and to enforce immigration laws and facilitate lawful immigration.'¹²⁹ S&T invests in</p>
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¹²⁴ *FY 2021 Budget in Brief* (n 1) 71.

¹²⁵ *An Analytic Inventory of DHS Headquarters Business Processes* (n 11) 11.

¹²⁶ *FY 2021 Budget in Brief* (n 1) 72.

¹²⁷ *Ibid* at 74-75.

¹²⁸ Science and Technology Directorate, *S&T Strategic Plan 2021* (2021) 5.

¹²⁹ *Ibid* at 17.

	border security research and development for technologies and solutions to prevent the illicit movement and illegal entry or exit of people, weapons, dangerous goods, and contraband, and manage the risk posed by people and goods in transit. ¹³⁰ The 'Immigration Services Program' also 'develops technologies for USCIS to meet their goals to (1) provide efficient adjudication of all applications and petitions for immigration benefits, (2) enhance the integrity of the legal immigration system, and (3) provide trusted and timely immigration, employment, and identity information through a culture of efficiency and creativity.' ¹³¹
enterprise_services_std_dhs	The Office of Enterprise Services (OES) 'supports the Department of Homeland Security (DHS) Science and Technology Directorate (S&T) internal operations including the management of personnel, finance and budget, facilities, information technology, and security. It ensures S&T resources are managed effectively and efficiently while serving as the touch point for DHS headquarters and S&T staff regarding management related topics. The Office of Enterprise Services also provides many necessary administrative functions, such as the Executive Secretariat, Compliance, and liaisons for the Office of the Inspector General, the Government Accountability Office, and the Freedom of Information Act Office.' ¹³²

¹³⁰ DHS Science and Technology Directorate, *Budget Overview: Fiscal Year 2021 Congressional Justification* (DHS Report, 2021) 15 ('S&T Budget Overview').

¹³¹ Ibid at 21.

¹³² 'Office of Enterprise Services', *US Department of Homeland Security* (Web Page) <<https://www.dhs.gov/science-and-technology/office-enterprise-services>>.

innovation_collaboration_std_dhs	<p>The Office of Innovation and Collaboration is the S&T 'conduit to a broad network of external partners. It provides the homeland security community outreach and access to partnerships with world-class subject matter experts, resources and innovative tools. It leverages external relationships with other government agencies, industry, foreign partners, and academia to provide S&T programs, DHS Components, and the vast homeland security network with better, faster, and/or cheaper access to innovative security solutions. Those relationships range from informal conversations and coordination with other agency stakeholders to develop innovative, contracted solutions to more formal commercialization support.'¹³³ The Office includes the Interagency Office (IAO), which 'leverages the research and development activities and investments of external organizations and builds partnerships to address high priority homeland security requirements. By identifying and engaging with others who are developing emerging and innovative technologies, we leverage existing R&D capabilities, eliminate duplication of effort and more rapidly identify solutions to satisfy critical DHS mission needs.'¹³⁴ The Office also includes the International Cooperative Programs Office, which 'develops understandings and agreements, identifies new international partnership opportunities to further the HSE mission, facilitates the planning and implementation of international cooperative activities for the HSE, and develops legal mechanisms to support international cooperative activities. ... ICPO engages in the above mentioned activities to coordinate RDT&E among partners, support the development and effective integration of technologies into operations, and make the best use of resources to minimize duplication and obtain more efficient and cost-effective results.'¹³⁵ Finally, 'University Programs (UP) supports homeland security-related research and education at U.S. colleges and universities to address high-priority DHS related issues and to enhance homeland security capabilities over the long term. This PPA includes programs that bring together scientists, mathematicians, and engineers from many academic disciplines and institutions. These researchers are investigating research questions important to DHS, as well as developing new technologies and approaches to solve complex and challenging homeland security problems.'¹³⁶</p>
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¹³³ 'Office of Innovation & Collaboration', *US Department of Homeland Security* (Web Page) <<https://www.dhs.gov/science-and-technology/office-innovation-and-collaboration>>.

¹³⁴ 'Interagency Office', *US Department of Homeland Security* (Web Page) <<https://www.dhs.gov/science-and-technology/st-iao>>.

¹³⁵ *S&T Budget Overview* (n 130) 62-63.

¹³⁶ *Ibid* at 180.

operational_analysis_center_std_dhs	<p>‘The Homeland Security Act of 2002 (Section 305 of Public Law 107-296, as codified at 6 U.S.C. § 185), authorizes the Secretary of Homeland Security, acting through the Under Secretary for Science and Technology, to establish one or more FFRDCs to provide independent analysis of homeland security issues. The RAND Corporation operates the Homeland Security Operational Analysis Center (HSOAC) as an FFRDC (Federally Funded Research and Development Center) for the U.S. Department of Homeland Security (DHS) under contract HSHQDC-16-D-00007. The HSOAC FFRDC provides the government with independent and objective analyses and advice in core areas important to the department in support of policy development, decisionmaking, alternative approaches, and new ideas on issues of significance. The HSOAC FFRDC also works with and supports other federal, state, local, tribal, and public- and private-sector organizations that make up the homeland security enterprise. The HSOAC FFRDC’s research is undertaken by mutual consent with DHS and is organized as a set of discrete tasks.’¹³⁷ ‘HSOAC addresses complex homeland security issues by supporting DHS endeavors to increase the unity of effort across its organization components. HSOAC researchers have expertise in the complexities of meshing military and civilian organizational structures and cultures, and experience assessing workforce and performance management efforts for several DHS components and for other large federal agencies. As homeland security threats, risks and opportunities are not static, HSOAC possesses expert forecasting capability and the capacity to improve its accuracy and effectiveness over time. This is achieved through examining mission risk analysis for capability gaps; assessing threat, vulnerability, and risks from national and international trends with U.S. security implications; and by examining policies and other issues affecting border security.’¹³⁸</p>
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¹³⁷ *An Analytic Inventory of DHS Headquarters Business Processes* (n 11) iii-iv.

¹³⁸ ‘Homeland Security Operational Analysis Center’, *US Department of Homeland Security* (Web Page) <<https://www.dhs.gov/science-and-technology/hsoac>>.

mission_capability_support_std_dhs	<p>The Office of Mission and Capability Support 'works with DHS operational Components, first responders at all levels of government, emergency management personnel and public safety and other homeland security organizations to define priorities, gaps and requirements to find or develop technology solutions. Our multidisciplinary experts engage with customers early and throughout the research and development process to deliver solutions for the homeland security mission.'¹³⁹ The Office's mission-driven research areas include 'Borders & Maritime Security' and 'Screening & Biometrics'.¹⁴⁰ 'The Department of Homeland Security Science and Technology Directorate (S&T) works closely with border and immigration officials to understand how technology can help support their missions and overcome challenges. We strive to develop and transition technical capabilities to strengthen U.S. land border security and safeguard lawful trade and travel by preventing illegal goods and people from crossing our borders or entering our country illegally. These projects consists of technologies, sensors, radars and more that monitor air, ground, and underground – from drones to tunnels. We want to know who and what is crossing our borders. Our maritime programs and projects are focused technologies employed on the coast and in the water. We work with the U.S. Coast Guard and other maritime response organizations to improve the maritime domain awareness, increasing small vessel interdiction efficiency.'¹⁴¹ 'We work with our international partners to ensure first responders and other stakeholders can communicate, share information and collaborate during cross-border incidents. Through ongoing joint activities with partner countries, we establish interoperability capabilities to overcome challenges arising from the use of disparate communications and information systems and procedures, as well as the lack of interagency agreements. Our work enhances regional and cross border operations and resiliency. Finally, from developing training programs to help agents screen faster and more efficiently to developing biometrics and other airport screening technology, we hope to one day screen at speed. That is, screening individuals in airports and other ports of entry without requiring them take off their shoes or even open their bags.'¹⁴²</p>
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¹³⁹ 'Office of Mission & Capability Support', *US Department of Homeland Security* (Web Page) <<https://www.dhs.gov/science-and-technology/office-mission-and-capability-support>>.

¹⁴⁰ Ibid.

¹⁴¹ 'Borders and Maritime Security', *US Department of Homeland Security* (Web Page) <<https://www.dhs.gov/science-and-technology/borders-and-maritime-security-0>>.

¹⁴² Ibid.

science_engineering_std_dhs	<p>The 'Office of Science and Engineering provides technical functions and services to S&T programs and projects led by the Office of Mission and Capability Support. It also provides these services directly to DHS Components and other homeland security customers. Technical subject matter experts in this group conduct technology scouting, test and evaluation, gap and requirement analysis, and transition planning.'¹⁴³ 'Through the S&T-managed DHS Integrated Product Team (IPT) process and in coordination with the Department's Joint Requirement Council (JRC), S&T identifies common or similar operational R&D needs by DHS Components, and delivers operational analyses that support the pursuit of common technical solutions to increase DHS overall efficiency and effectiveness. ORA's management of the S&T IPT and First Responder Resource Group (FRRG) processes provides the mechanism to carry out these activities. The IPT and FRRG Processes occur annually, with ORA having responsibility to deliver the following: validated and coordinated list of DHS-wide R&D strategic priorities and capability gaps, and traceability of capability gaps to DHS missions and operations. ORA also is responsible for decomposing new capability gaps into actionable R&D requirements. Collectively, these outputs inform S&T leadership decision-making on near and long-term R&D planning and resource allocation. The outputs also enable S&T to successfully deliver impactful solutions to DHS Components and first responders that meets their mission needs and make their operations safer and more efficient and effective.'¹⁴⁴</p>
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¹⁴³ 'Office of Science & Engineering', *US Department of Homeland Security* (Web Page) <<https://www.dhs.gov/science-and-technology/office-science-engineering>>.

¹⁴⁴ *S&T Budget Overview* (n 130) 60.

intelligence_analysis_dhs	<p>The Office of Intelligence & Analysis (I&A) is the only element of the US Intelligence Community ('IC') 'statutorily charged with delivering intelligence to our State, Local, Tribal and Territorial (SLTT) and private sector partners, and developing intelligence from those partners for the Department and the IC.'¹⁴⁵ 'I&A specializes in sharing unique intelligence and analysis with operators and decision-makers to identify and mitigate threats to the homeland.'¹⁴⁶ 'I&A accomplishes the Department's mission by integrating intelligence into operations across DHS Components, its partners in state and local government and the private sector to identify, mitigate and respond to threats. These efforts are centered on specific operating principles: Foster a fully synchronized, cohesive enterprise that integrates intelligence into operational functions and drives action through Mission Centers to mitigate all threats to the Homeland, including: Counterintelligence, Counterterrorism, Cyber, Economic Security, and Transnational Organized Crime. Drive multi-directional information exchanges with State, Local, Tribal and Territorial (SLTT), private sector and foreign partners to fill critical information and intelligence gaps. Produce strategic intelligence products that leverage law enforcement, unique DHS data and Intelligence Community (IC) holdings to facilitate intelligence-driven decision making by all levels of DHS leadership, other U.S. Government policymakers and SLTT partners. Deliver access to data and systems, infrastructure and analytic expertise, mission readiness services and Intelligence Community (IC) capabilities to DHS Operational Components. Ensure unique DHS datasets are available to Mission Centers, the IC and law enforcement partners to bolster collaborative government efforts to counter threats. Provide unique data on immigration, travel and intelligence, analytic tools and technical infrastructure to assist the U.S. Government stand-up of the National Vetting Center.'¹⁴⁷</p>
coast_guard_dhs	<p>'The United States Coast Guard is one of the five armed forces of the United States and the only military organization within the Department of Homeland Security.'¹⁴⁸ 'As a branch of the U.S. Armed Forces, a law enforcement organization, a regulatory agency, a member of the U.S. Intelligence Community, and a first responder, the Coast Guard employs a unique mix of authorities, broad jurisdiction, flexible operational capabilities, and a network of</p>

¹⁴⁵ 'Office of Intelligence and Analysis', *US Department of Homeland Security* (Web Page) <<https://www.dhs.gov/office-intelligence-and-analysis>>.

¹⁴⁶ Ibid.

¹⁴⁷ Ibid.

¹⁴⁸ 'Operational and Support Components', *US Department of Homeland Security* (Web Page, 3 December 2020) <<https://www.dhs.gov/operational-and-support-components>>.

	<p>partnerships.¹⁴⁹ 'The Migrant Interdiction mission enforces U.S. immigration laws and international conventions against human smuggling through at-sea interdiction and rapid repatriation of undocumented migrants attempting to reach the U.S. The Coast Guard accomplishes this mission in conjunction with other Federal, state, and local agencies, including U.S. Citizenship and Immigration Services, Immigration and Customs Enforcement, Customs and Border Protection, and the Department of State.'¹⁵⁰ The defensive 'securing borders' strategy 'emphasizes improving awareness, prioritizing threats, and establishing a layered defense that supports interdiction of threats far from U.S. interests and borders. Achieving effective security of our borders will also involve effective management of risk, to include clearer policy on acceptable risk to operators during high risk homeland security and defense scenarios.'¹⁵¹</p>
judge_advocate_general_cg_dhs	<p>'The responsibilities of the Judge Advocate General include delivering legal services throughout the Coast Guard to support mission execution, managing the Coast Guard Legal Program, and providing legal advice to the commandant and other senior leaders in areas including international and maritime law, including drug and alien migrant interdiction, counterterrorism and defense operations, marine safety and facilitating maritime commerce, and protecting living marine resources and the environment; military justice; litigation and claims; legislation and rulemaking; environmental law; legal assistance; and major systems acquisition.'¹⁵²</p>

¹⁴⁹ 'United States Coast Guard', *US Department of Homeland Security* (Web Page) <<https://www.uscg.mil/About/>>.

¹⁵⁰ United States Coast Guard, *Operations* (Publication 3-0, February 2012) 5.

¹⁵¹ United States Coast Guard, *Western Hemisphere Strategy* (Report, September 2014) 10.

¹⁵² 'Office of the General Counsel', *US Department of Homeland Security* (Web Page, 24 August 2021) <<https://www.dhs.gov/office-general-counsel>>.

federal_law_enforcement_traini ng_centers_dhs	<p>The Federal Law Enforcement Training Center (FLETC) 'through strategic partnerships, prepares the federal law enforcement community to safeguard the American people, our homeland, and our values' and is 'America's enterprise resource for federal law enforcement training.'¹⁵³ 'The Federal Law Enforcement Training Center (FLETC) provides tuition-free and low cost training to state, local, tribal, and territorial law enforcement. Programs are conducted across the United States and are normally hosted by a local law enforcement agency. Training is also conducted at FLETC facilities located in Glynco (Brunswick), GA; Artesia, NM; Charleston, SC; and Cheltenham, MD.'¹⁵⁴ FLETC's strategic objectives include 'infus[ing] FLETC law enforcement training with the totality of the current law enforcement operating environment to ensure FLETC students are thoroughly prepared to perform their law enforcement functions in their operating environments', focusing 'curriculum development, revision, and validation processes on law enforcement operational requirements' and 'a student-first focus into FLETC processes to ensure training formulation, resource acquisition, and project prioritization are consistently aligned with client requirements.'¹⁵⁵ FLETC 'provides training and training resources to state, local, tribal, campus and international law enforcement' and conducts training at International Law Enforcement Academies in Budapest, Hungary, Bangkok, Thailand, Gaborone, Botswana, San Salvador, El Salvador, and Roswell, New Mexico.¹⁵⁶ FLETC's goals are to 'establish consistency and constancy in the content and delivery of federal law enforcement training, and leverage the advantages of a centrally managed, universally accessible training infrastructure. FLETC's members, principally federal law enforcement organizations, rely on FLETC to maintain all of the instruments of training and to prepare their law enforcement cadre to perform their law enforcement tasks.'¹⁵⁷ The Charleston, South Carolina FLETC training facility runs the US Coast Guard Maritime Law Enforcement Academy, the US Customs and Border Protection Field Operations Academy, the US Immigration and Customs Enforcement Training Academy, and the US Citizenship and Immigration Services Academy Training Center.¹⁵⁸ The Artesia, New Mexico facility is the basic training hub for Border Patrol and the Federal Air Marshal's Service.¹⁵⁹</p>
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¹⁵³ Federal Law Enforcement Training Center, *FLETC Strategic Plan 2018-2022* (Report, 2018) 2.

¹⁵⁴ 'Law Enforcement Resources', *US Department of Homeland Security* (Web Page, 7 July 2021) <<https://www.dhs.gov/LEP-resources>>.

¹⁵⁵ *FLETC Strategic Plan 2018-2022* (n 153) 11.

¹⁵⁶ *Ibid* at 2.

¹⁵⁷ *Ibid* at 7.

¹⁵⁸ US Department of Homeland Security, *Student Handbook: Artesia Facility* (Booklet, 2018-AN-0007, 2018) 8 <https://www.fletc.gov/sites/default/files/ctmd-107_artesia_student_handbook_1.pdf>.

¹⁵⁹ *Ibid*.

training_mgmt_ops_fletc_dhs	<p>The Training Management Operations Directorate provides 'oversight and strategic direction to ten training divisions.'¹⁶⁰ The Directorate participates in the 'planning, development, modification, and coordination of training programs throughout the FLETC' and conducts 'studies to analyze the training needs of the Partner Organizations, the requirements of the training programs, and the processes, methodologies and technologies required for training.'¹⁶¹ The Directorate assesses 'training needs and deficiencies to plan, develop and evaluate training programs based on the requirements of requested training programs and modifications' and applies 'forecast analysis methods to determine if training needs will meet future demand.'¹⁶²</p>
ncr_training_ops_fletc_dhs	<p>The National Capitol Region (NCR) Training Operations Directorate 'advises and assists the Director, Deputy Director, and other senior officials in fulfilling the management responsibilities of the FLETC. Specific responsibilities include, but are not limited to: Conducting executive level negotiations and discussions on a multitude of issues affecting all FLETC operations and policies. Developing and articulating FLETC strategy, plans, and policy positions on legislative matters to the Department, the Congress and others. Serving as the senior FLETC staff member in Washington, and, in consultation with the Director, consulting and coordinating on matters pertaining to the Office of the Secretary, Deputy Secretary, and other Departmental officials and their staffs. Researching, analyzing, and advising the Director on a variety of substantive issues generated in Washington at the Department and Partner Organization headquarters level. Directing or preparing position papers involving substantive issues and decisions, and policy proposals on behalf of the Director, Deputy Secretary and other Departmental officials and their staffs. Representing the FLETC with Federal (Executive, Judicial, and Legislative) organizations, professional organizations, and the private sector, to include negotiating policy positions, projecting needs and operational interests, and other matters. Developing and implementing policies which relate to training program requirements, facility planning and development, human resource activities, and budgetary issues; and analyzing situations to identify strategies designed to gain support from the Department, Office of Management and Budget, and the Congress. Supervising subordinate staff and FLETC personnel on special assignments based in the Washington area; and Serving as the principal interface with the Congress, its members, staffs, and committees regarding FLETC activities, policies, programs, appropriation matters, and other related legislation.'¹⁶³</p>

¹⁶⁰ 'Leadership', *Federal Law Enforcement Training Centers* (Web Page) <<https://www.fletc.gov/leadership>>.

¹⁶¹ 'Program Analyst', *USAJobs* (Job Posting, No FLETC-TMO-2021-0015, 16 March 2021).

¹⁶² Ibid.

¹⁶³ 'National Capital Region Training Operations', *Federal Law Enforcement Training Centers* (Web Page) <<https://www.fletc.gov/site-page/national-capital-region-training-operations>>.

chief_counsel_fletc_dhs	‘The responsibilities of the FLETC Chief Counsel include providing legal advice to the Director and other senior FLETC leaders on legal issues associated with the FLETC mission, as well as representing FLETC in Equal Employment Opportunity and employment disciplinary cases; representing FLETC in administrative hearings; providing legal advice and assistance in procurement related matters and representing FLETC in bid protest and contract disputes; processing and adjudicating claims under the Military and Civilian Employees Compensation Act and the Federal Tort Claims Act; providing legal advice and assistance on fiscal law issues and legislative matters; providing legal advice on information/intellectual law matters to include copyright, the Freedom of Information Act (FOIA) and the Privacy Act; and providing legal training for federal, state, local and international law enforcement officers attending basic and advanced training at FLETC’s four domestic and two international training sites.’ ¹⁶⁴
customs_and_border_protection_dhs	CBP is 'one of the world's largest law enforcement organizations' and 'takes a comprehensive approach to border management and control, combining customs, immigration, border security, and agricultural protection into one coordinated and supportive activity.' ¹⁶⁵ CBP views itself as a 'threat-based, intelligence and data-driven, operationally focused enterprise'. ¹⁶⁶ The agency's priorities include securing the border 'through the air, land and maritime environments against illegal entry, illicit activity, or other threats to uphold national sovereignty and promote national and economic security', and facilitating lawful travel by 'enabl[ing], enhanc[ing], and transform[ing] the travel experience by anticipating, detecting and intercepting threats prior to and at ports of entry'. ¹⁶⁷ The agency's mission statement is to 'protect the American people, safeguard our borders, and enhance the Nation's economic prosperity' which both describes its 'role in ensuring the country's physical and economic security' and provides a 'clear, meaningful, and succinct description' of the agency's 'purpose and future'. ¹⁶⁸ In securing borders, CBP seeks to 'leverage technological tools and analytic approaches to improve operational efficiency and effectiveness; integrate data and interagency information to establish a common operating picture that provides actionable information to enable decision makers and operators; and expand the zone of security away from physical borders'. ¹⁶⁹ The agency further utilizes 'foreign liaisons to disrupt special-interest alien travel before reaching U.S. borders' and works with 'state and local law enforcement agencies' to 'secure the border'. ¹⁷⁰

¹⁶⁴ ‘Office of the General Counsel’, *US Department of Homeland Security* (Web Page, 24 August 2021) <<https://www.dhs.gov/office-general-counsel>>.

¹⁶⁵ ‘About CBP’, *US Customs and Border Protection* (Web Page, 18 December 2020) <<https://www.cbp.gov/about>>.

¹⁶⁶ US Customs and Border Protection, *Strategy 2021-2026* (Flyer, 2020) 1.

¹⁶⁷ *Ibid.*

¹⁶⁸ US Customs and Border Protection, *Strategy 2021-2026* (CBP Publication, No 1280-1220, December 2020) 4.

¹⁶⁹ *Ibid* at 12.

¹⁷⁰ *Ibid.*

commissioner_cbp_dhs	The Office of the Commissioner ('OC') is 'responsible for the overall management of CBP and develops long range management plans for the efficient and effective operation of the organization. OC develops and reviews CBP policy guidance, prescribes rules and regulations, and issues internal instructions to provide guidance to CBP employees that are consistent with regulations, and the authority delegated by DHS. The Executive staff supports and develops new policy and plans in alignment with the Commissioner's priorities, simultaneously ensuring that CBP's financial and personnel resources are available, and aligned for the development, articulation, and implementation of CBP's current and future mission priorities and direction.' ¹⁷¹
chief_of_staff_commissioner_cbp_dhs	The Chief of Staff ('COS') 'serves as the direct liaison to DHS for all Agency issues. The COS assists the Office of the Commissioner in formulating and implementing policies through coordination with other CBP offices, DHS, and other government agencies. The COS provides advice and counsel to the Commissioner in defining priorities to accomplish CBP's mission and goals.' ¹⁷²
deputy_commissioner_cbp_dhs	'The Deputy Commissioner provides leadership and executive-level direction on CBP's day-to-day operations, including oversight of Agency initiatives that facilitate the international movement of legitimate, low-risk goods and travelers, while promoting effective border security.' ¹⁷³
chief_of_staff_deputy_cbp_dhs	The COS assists the Deputy Commissioner in formulating and implementing policies through coordination with other CBP offices, DHS, and other government agencies. 'As Chief of Staff to the Deputy Commissioner, Andrew Farrelly coordinated interagency efforts related to immigration reform, global supply chain security, and intelligence matters. He also served as the point of contact for all emergency situations to include potential terrorist attack threats and natural disaster responses.' ¹⁷⁴
office_public_affairs_cbp_dhs	The Office of Public Affairs ('OPA') 'communicates to external and internal audiences to build support for CBP's mission. Audiences include the American public, international trade and travel stakeholders, travelers who cross U.S. borders, and U.S. and international government agencies. OPA designs and manages the content of the public facing website CBP.gov and manages internal communication platforms, including "CBP in 60," CBP Postmaster, and CBPnet, the internal Agency website.' ¹⁷⁵

¹⁷¹ US Customs and Border Protection, *Budget Overview: Fiscal Year 2020 Congressional Justification* (DHS Report, 2020) 88 ('*CBP Budget Overview 2020*').

¹⁷² US Customs and Border Protection, *Performance and Accountability Report: Fiscal Year 2016* (DHS Report, 2017) 9 ('*CBP Performance and Accountability Report*').

¹⁷³ Ibid.

¹⁷⁴ 'Andrew Farrelly', *CT Strategies* (Web Page, 2021) <<https://ct-strategies.com/meet-the-team/andrew-farrelly-partner-and-co-founder/>>.

¹⁷⁵ *CBP Performance and Accountability Report* (n 172) 10.

office_congressional_affairs_cb_p_dhs	The Office of Congressional Affairs (OCA) serves as the single point of contact within CBP for all communications between CBP and Congress. ... It is responsible for advising CBP managers on legislative and Congressional matters as well as helping members of Congress and their staff understand the many complex CBP programs and proposed programs. ¹⁷⁶ OCA has four directorates that 'reflect the mission of CBP's operational offices and directorates'. ¹⁷⁷ They are Border, Air, & Marine Operations, Field Operations & Intelligence, Operations Support/Enterprise Services, and Trade & Agriculture. OCA has two functional directorates, which are Budget & Appropriations and Management, Operations, & Communications. ¹⁷⁸
border_air_marine_ops_oca_cb_p_dhs	'The Border, Air, & Marine Operations Directorate is the OCA lead for CBP operations to secure the land and maritime borders between the ports of entry. It serves as the primary OCA liaison to all authorizing committees and personal office staff on matters involving the U.S. Border Patrol, Air and Marine Operations, Office of Technology Innovation and Acquisition, and Office of Training and Development. Additionally, the Border, Air, & Marine Operations Directorate serves as the lead on Human Resources Management, Diversity and Civil Rights, and internal affairs issues. ¹⁷⁹ Key issues under this directorate include 'Border enforcement operations and challenges between the ports of entry', 'Border technology deployment', 'CBP's use of force policy and training requirements', 'HRM [human resources management] policy and legislative initiatives', 'Unaccompanied minors', 'Human trafficking and the Trafficking Victims Protection Reauthorization Act (TVPRA)', and 'Border Patrol and OFAM facilities and infrastructure'. ¹⁸⁰ 'Developing and overseeing the most critical legislation strategies involving agency budgetary and legislative proposals. Proactively presenting CBP's initiatives to the appropriate and relevant congressional interests in seeking passage of identified and approve budgetary and legislative priorities. Overseeing the preparation of statistical and narrative information and specific responses to congressional inquiries concerning CBP funding requests, legislation, or policy. Keeps informed of significant scheduled events including congressional hearings and legislative activities. Ensuring that senior agency managers are provided with clear and concise analysis and interpretation of legislation, reports, testimony, statements, and hearings relevant to CBP. Producing highly competent written works and preparing and conducting briefings, hearings, and conferences for high-level audiences.' ¹⁸¹

¹⁷⁶ 'Congressional Affairs', *US Customs and Border Protection* (Web Page, 21 June 2021) <<https://www.cbp.gov/about/leadership-organization/congressional-affairs>>.

¹⁷⁷ 'OCA Directorates', *US Customs and Border Protection* (Web Page, 18 March 2021) <<https://web.archive.org/web/20210318124111/https://www.cbp.gov/accordion-page/oca-directorates>>.

¹⁷⁸ Ibid.

¹⁷⁹ Ibid.

¹⁸⁰ Ibid.

¹⁸¹ 'Supervisory Congressional Liaison Officer job', *Lensa* (Job Posting, 11 December 2020).

budget_appropriations_oca_cbp_dhs	The Budget & Appropriations Directorate is the OCA lead for the annual Congressional budget and appropriations process. This directorate is the primary CBP liaison to the House and Senate appropriations and budget committees and works to ensure favorable consideration of CBP's budgetary requests and initiatives. Securing adequate funding through the annual appropriations process is a vital part of CBP's legislative work. ¹⁸² The directorate also interacts frequently with the appropriations associate staff of the committee members, as well as various other Congressional staff depending on the nature of their inquiry. Additionally, the branch interacts and responds to requests from the Congressional Budget Office and Congressional Research Service. ¹⁸³
field_operations_intelligence_oca_cbp_dhs	'The Field Operations & Intelligence Directorate manages Congressional oversight of CBP's efforts to secure the borders at the Nation's air, land, and sea ports of entry. Concurrently, the branch manages the Commissioner's legislative priorities related to CBP operations at the Nation's ports of entry. It serves as the primary agency point of contact for all authorizing committees and Member personal offices on matters related to the admissibility of travelers seeking lawful entry into the United States; cargo security; port-of-entry staffing, facilities, and technology programs; and the National Targeting Center/National Vetting Center. In addition, it is the primary liaison on issues concerning the Office of Intelligence. ¹⁸⁴ The directorate deals with issues like 'Passenger and cargo targeting efforts', 'CBP officer staffing levels and the Workload Staffing Model', 'CBP land port of entry infrastructure', 'Biometric entry-exit', 'Non-Intrusive Inspection technology', 'Mass migration events at ports of entry', and 'Global pandemic mitigation'. ¹⁸⁵

¹⁸² 'OCA Directorates and Committees of Jurisdiction', *US Customs and Border Protection* (Web Page, 20 August 2021) <<https://web.archive.org/web/20210820184914/https://www.cbp.gov/about/oca-directorates-and-committees-jurisdiction>>.

¹⁸³ Ibid.

¹⁸⁴ 'OCA Directorates', *US Customs and Border Protection* (Web Page, 18 March 2021) <<https://web.archive.org/web/20210318124111/https://www.cbp.gov/accordion-page/oca-directorates>>.

¹⁸⁵ Ibid.

air_marine_operations_cbp_dhs	Air and Marine Operations ('AMO') 'is a federal law enforcement organization dedicated to serving and protecting the American people through advanced aeronautical and maritime capabilities. With 1,637 federal agents and mission support personnel, 239 aircraft, and 315 marine vessels operating throughout the United States, Puerto Rico, and the U.S. Virgin Islands, AMO interdicts unlawful people and cargo approaching U.S. borders, investigates criminal networks and provides domain awareness in the air and maritime environments, and responds to contingencies and national taskings.' ¹⁸⁶ Interdiction is a core component of AMO and the agency 'intercepts, disrupts, and apprehends threats to the United States in the air, sea, and land domains.' ¹⁸⁷ AMO works with Border Patrol to 'apprehend illegal aliens from the air, at the land border, and within our nation's interior.' ¹⁸⁸ AMO also deploys 'beyond the border to the Source and Transit Zones, on international joint operations targeting the high-traffic waterways between South and North America. These international joint operations efficiently disrupt smugglers before they can reach the United States'. ¹⁸⁹ 'AMO partners with U.S. Border Patrol at the border and works with HSI and other federal, state, and local law enforcement agencies within the interior to apply our advanced surveillance techniques and covert airborne surveillance.' ¹⁹⁰
office_professional_responsibility_cbp_dhs	'Officially established by the Trade Facilitation and Trade Enforcement Act of 2015, and subsequently codified under 6 United States Code 211(i), OPR promotes compliance with agency-wide programs and policies related to corruption, misconduct, and mismanagement, and executes CBP's internal security and integrity awareness programs. OPR is a stand-alone office led by an Assistant Commissioner (AC), who reports directly to the Commissioner of CBP. The AC OPR has executive oversight of CBP's Integrity and Personal Accountability Strategy and the agency's efforts to prevent, detect, and investigate employee misconduct and corruption. The AC also serves as CBP's Chief Security Officer, responsible for ensuring the safety and security of CBP's assets and personnel.' ¹⁹¹

¹⁸⁶ *CBP Performance and Accountability Report* (n 172) 11.

¹⁸⁷ Air and Marine Operations, *2018 Annual Review* (CBP Report, No 0921-0719, July 2019) 8.

¹⁸⁸ *Ibid* at 9.

¹⁸⁹ *Ibid*.

¹⁹⁰ *Ibid* at 19.

¹⁹¹ Office of Professional Responsibility, *Annual Report: Office of Professional Responsibility (OPR)* (CBP Report, No 1172-0720, August 2020) 4 ('*OPR Annual Report*').

office_field_operations_cbp_dhs	<p>'Office of Field Operations (OFO) is responsible for conducting immigration inspections at America's [328] POEs. CBP's primary immigration enforcement mission at ports of entry is to confirm that travelers are eligible to enter the United States and to exclude inadmissible aliens. Yet strict enforcement is in tension with a second core mission: to facilitate the flow of lawful travelers, who are the vast majority of persons seeking admission. A fundamental question for Congress and DHS is how to balance these competing concerns. In general, DHS and CBP rely on "risk management" to strike this balance. One part of the risk management strategy is to conduct screening at multiple points in the immigration process, beginning well before travelers arrive at U.S. POEs. DHS and other departments involved in the inspections process use a number of screening tools to distinguish between known, low-risk travelers and lesser-known, higher-risk travelers. Low-risk travelers may be eligible for expedited admissions processing, while higher-risk travelers are usually subject to more extensive secondary inspections.'¹⁹²</p>
ofo_special_response_team_ofo_cbp_dhs	<p>The Office of Field Operations Special Response Team (SRT) 'was established in fiscal year 2009 in response to Hurricane Katrina, which CBP officials stated demonstrated that OFO needed its own tactical response capability to help maintain order during special events and disasters. SRT members are located at 18 field offices along the southern border and across the country. SRT responds to and counters high-risk, unconventional threats at CBP's ports of entry by conducting national and local special operations. SRT supports national large-scale events, such as National Special Security Events (e.g., Super Bowl) and natural disasters. SRT conducts special missions, such as protection details or support for foreign border security operations, and advises foreign law enforcement agencies, such as the Guatemalan police.'¹⁹³ 'From fiscal years 2015 through 2019, SRT deployed 3,936 times. Of those, the largest number—36 percent—were to train CBP personnel, and law enforcement officers at other agencies. About 17 percent were to assist interagency partners with warrant service for high-risk operations and apprehensions, and 11 percent were for surveillance activities. SRT also provided security details, such as for DHS and CBP leadership during events (10 percent), and convoys of high-valued property seized by the government (6 percent), such as narcotics. Further, SRT conducted missions to address threats and incidents at ports of entry (9 percent). The remaining 10 percent of deployments included other kinds of missions, such as natural disaster response and support for National Special Security Events.'</p>

¹⁹² Lisa Seghetti, *Border Security: Immigration Inspections at Ports of Entry* (Congressional Research Service Report, No R43356, 9 January 2014) i.

¹⁹³ US Government Accountability Office, *Federal Tactical Teams: Characteristics, Training, Deployments, and Inventory* (GAO Report, GAO-20-710, September 2020) 31 ('Federal Tactical Teams').

national_targeting_center_ofo_cbp_dhs	<p>The National Targeting Center (NTC) ‘is a key component of CBP’s comprehensive border security and management strategy to safeguard travelers and cargo. NTC is the point within the agency where advance data, access to law enforcement and intelligence resources, and enterprise systems converge to conduct the vetting necessary to identify travelers and shipments that pose the highest risk potential to U.S. security, economy, and public safety. Targeting traveler and cargo information plays a pivotal role of CBP’s layered security strategy by extending our borders outward in order to identify and mitigate threats before they board (or are laden on) conveyances destined for the U.S.’¹⁹⁴ ‘CBP employs a layered enforcement strategy, leveraging the NTC’s agile targeting tools such as the ATS [Automated Targeting System] and subject-matter expertise to analyze, assess, and segment risk at every stage of the trade and travel life cycles. NTC uses classified, law enforcement, commercial, and open-source information in innovative ways to identify high-risk travelers and shipments at the earliest point possible, and coordinates with POEs, interagency partners and foreign partners to take appropriate action.’¹⁹⁵ ‘Various NTC operations in both the traveler and cargo environments provide technical efficiencies, automation, and advance vetting and risk segmentation, which results in reducing workloads at POEs. Reduced workloads equate to a corresponding cost avoidance at POEs.’¹⁹⁶</p>
ntc_counter_network_ofo_cbp_dhs	<p>The NTC Counter Network Division (‘CND’) ‘serves as a coordinating mechanism for CBP’s counter network targeting, analysis, and operations. CND’s intelligence-driven and risk-based process enhances CBP’s understanding of illicit networks. CND is structured across four lines of effort to illuminate opportunities for CBP and its partners to identify and disrupt transnational criminal threats along with countering terrorism, narcotics, illicit trade, and special interest aliens. The FY 2020 President’s Budget sustains CND’s ability to further integrate CBP capabilities to provide actionable, tactical and strategic intelligence to: CBP officers and agents in the field. Existing partners across the U.S. law enforcement and intelligence communities. Interagency partnerships (across agencies, organizations). International partnerships for action, as appropriate.’¹⁹⁷</p>

¹⁹⁴ *CBP Budget Overview 2020* (n 171) 163.

¹⁹⁵ *Ibid.*

¹⁹⁶ *Ibid* at 164.

¹⁹⁷ *Ibid.*

national_vetting_center	<p>'The National Vetting Center (NVC) was created to better coordinate and enhance the vetting efforts of the U.S. government by streamlining and strengthening current vetting procedures. It represents the latest refinement of the U.S. government's ongoing efforts to protect U.S. national security, as well as the security of all travelers visiting the United States, while supporting legitimate travel. ... [T]he NVC will improve the accessibility of information about potential threats to national security, border security, homeland security, and public safety in accordance with law and policy and in a manner that protects individuals' privacy, civil rights, and civil liberties. This includes making intelligence, law enforcement, and other information available to U.S. officials who have the authority to use that information to make determinations about travel or immigration benefits. As a result of these enhancements, as vetting programs are brought into the NVC process, some applications that might have been granted previously in the absence of timely, responsive intelligence, law enforcement, or other information held by national security partners, may now be denied. The NVC will do this by: Creating a Whole of Government Approach to vetting by strengthening relationships with national security partners to ensure all relevant data is available to adjudicators. Expanding the Scope of vetting beyond terrorism to focus on screening for all national security, border security, homeland security and public safety threats. ... Supporting Consistent Analytical and Risk Decisions by developing a common vetting tradecraft and providing consistent decisions on risk tradeoffs.'¹⁹⁸ '[D]evelopment and maintenance of new cloud analytics to compare US person data against relevant disseminated Intelligence Community information for affirmative asylum vetting'.¹⁹⁹</p>
border_patrol_cbp_dhs	<p>Border Patrol is the primary law enforcement/paramilitary organization responsible for enforcing 'immigration laws and to detect, interdict and apprehend those who attempt to illegally enter or smuggle people or contraband across U.S. borders between official ports of entry.'²⁰⁰ 'The priority mission of the Border Patrol is preventing terrorists and terrorists weapons, including weapons of mass destruction, from entering the United States.'²⁰¹ 'The primary mission of the Border Patrol is to protect our Nation by reducing the likelihood that dangerous people and capabilities enter the United States between the ports of entry. This is accomplished by maintaining surveillance, following up leads, responding to electronic sensor alarms and aircraft sightings, and interpreting and following tracks. Some of the major activities include maintaining traffic checkpoints along highways leading from border areas, conducting city patrol and transportation check, and anti-smuggling investigations.'²⁰² 'The evolution of the Border Patrol as a risk-based, intelligence-driven law enforcement organization is part of a much larger change in the U.S. Government's approach to border and homeland security. The September 11, 2001 terrorist attacks initiated a fundamental rethinking about cross-border movements and security, including border security.'²⁰³</p>

¹⁹⁸ Ibid at 165.

¹⁹⁹ US Customs and Border Protection, *Budget Overview: Fiscal Year 2021 Congressional Justification* (DHS Report, 2021) 49 ('*CBP Budget Overview 2021*').

²⁰⁰ 'Executive Assistant Commissioner's Offices', *US Customs and Border Protection* (Web Page, 17 August 2021) <<https://www.cbp.gov/about/leadership-organization/executive-assistant-commissioners-offices>>.

²⁰¹ 'Border Patrol Overview', *US Customs and Border Protection* (Web Page, 24 August 2021) <<https://www.cbp.gov/border-security/along-us-borders/overview>>.

²⁰² Ibid.

²⁰³ US Customs and Border Protection, *2012-2016: Border Patrol Strategic Plan* (Report) 4.

bp_special_operations_group_bp_cbp_dhs	<p>In 2007, the U.S. Border Patrol joined two units, the Border Patrol Tactical Unit (BORTAC) and the Border Patrol Search, Trauma, and Rescue Unit (BORSTAR), to form the U.S. Border Patrol's Special Operations Group (SOG), headquartered in El Paso, Texas. BORTAC and BORSTAR direct their nationally dispersed assets from SOG, providing the U.S. Border Patrol with immediate tactical and emergency response assets.²⁰⁴ As a 'highly mobile, rapid-response tool, SOG significantly increases the ability of DHS, CBP, and the U.S. Border Patrol to respond operationally to specific terrorist threats and incidents, as well as to support traditional Border Patrol operations.'²⁰⁵ 'SOG's mission is to train, organize, equip, resource, and deploy tactical and emergency response personnel worldwide to protect the United States. ... SOG plans, coordinates, and executes national-, regional-, and international-level operations.'²⁰⁶ 'The operational components of SOG include BORTAC, BORSTAR, the SOG intelligence unit, and the Mobile Response Team (MRT).'²⁰⁷ 'SOG also administratively supports eight Sector-based Special Operations Detachments with equipment, training, and standardization. Sector-based Special Operations Detachments are BORSTAR and BORTAC teams that are located in designated sectors such as El Paso and Yuma. Sector Chiefs maintain tactical control of the detachments and MRTs for day-to-day operations.'²⁰⁸ 'SOG personnel also conduct international training and capacity building operations for the Department of State and the Department of Defense. The goal of these missions is to enhance the capabilities of foreign border security law enforcement partners.'²⁰⁹ SOG has been deployed, for example, to confront migrant 'caravans' travelling to the US border, many of whom are asylum seekers and others in search of international protection.²¹⁰</p>
sog_intelligence_unit_bp_cbp_dhs	<p>'Provides direct intelligence support to field operators.'²¹¹ 'Identifies threats operating across corridors and threats approaching the U.S. border, prioritizes these risks, and supports the missions to mitigate the operational gaps specific to each corridor.'²¹²</p>

²⁰⁴ US Customs and Border Protection, *Border Patrol Special Operations Group (SOG)* (Fact Sheet) 1.

²⁰⁵ Ibid.

²⁰⁶ DHS Office of Inspector General, *CBP's Special Operations Group Program Cost and Effectiveness are Unknown* (OIG Report, OIG-16-34, 29 January 2016) 2 ('*CBP's Special Operations Group*').

²⁰⁷ Ibid.

²⁰⁸ Ibid.

²⁰⁹ Ibid.

²¹⁰ Alex Horton, 'Border Protection is preparing for the caravan – with weapons and gear designed for combat', *The Washington Post* (online, 7 November 2018) <<https://www.washingtonpost.com/national-security/2018/11/05/border-protection-is-preparing-caravan-with-weapons-gear-designed-combat/>>.

²¹¹ *CBP's Special Operations Group* (n 206) 14.

²¹² Ibid.

bp_tactical_unit_bp_cbp_dhs	Border Patrol Tactical Unit (BORTAC) was 'founded in 1984 after rioting in detention facilities' and resembles a police SWAT team. ²¹³ BORTAC 'is a highly trained tactical unit that provides DHS with an immediate-response capability to emergent and high-risk incidents nationally and internationally. Members support Border Patrol's mission to secure the border by conducting high-risk warrant service; surveillance; and foreign law enforcement capacity building, among other things. BORTAC is composed of a national team, which is directed by Border Patrol headquarters, as well as units in each of Border Patrol's 13 sectors along the southern and northern borders, which can be deployed immediately. BORTAC also conducts training and operations with foreign and domestic law enforcement and military entities.' ²¹⁴ 'From fiscal years 2015 through 2019, BORTAC teams deployed 683 times. The majority were by the sector units—76 percent on the southern border and 9 percent on the northern border. Sector team deployments included manhunts, security details, serving warrants, National Special Security Events such as the Super Bowl, and other special events. The remaining 15 percent of deployments were by the national team, which included enforcement operations (9 percent) related to border protection, national security, and support for other law enforcement agencies; and international deployments (6 percent), such as providing training to foreign law enforcement agencies.' ²¹⁵
bp_search_trauma_rescue_unit_bp_cbp_dhs	'[T]he BORSTAR Unit will provide law enforcement, search and rescue, and medical response capabilities for the U.S. Border Patrol. Additionally, BORSTAR will provide mutual assistance to local, county, state, tribal, and Federal entities by responding to enforcement and search and rescue requirements, acts of terrorism, potential terrorism, and natural disasters throughout the United States.' ²¹⁶
mobile_response_team_bp_cbp_dhs	MRT is 'a rapidly deployable asset capable of addressing problematic areas along the Nation's borders' ²¹⁷ (US Border Patrol Special Operations Group Fact Sheet). 'Provides a national group of organized, trained, and equipped Border Patrol Agents capable of rapid response to regional and national incidents in support of priority CBP operations' ²¹⁸ 'MRT provides a flexible and enhanced tiered-response capability to counter the emerging, changing, and evolving threats in our most challenging operational areas along our Nation's borders.' ²¹⁹
office_training_development_bp_cbp_dhs	The Office of Training and Development 'is responsible for providing all levels of training so that BPAs can carry out their assigned missions.' ²²⁰

²¹³ Adam Isacson and Maureen Meyer, *Beyond the Border Buildup: Security and Migrants Along the U.S.-Mexico Border* (Report, Washington Office on Latin America, April 2012) 18.

²¹⁴ *Federal Tactical Teams* (n 193) 30.

²¹⁵ *Ibid.*

²¹⁶ 'What We Do', *US Customs and Border Protection* (Web Page, 21 June 2021) <<https://www.cbp.gov/careers/usbp-what-we-do>>.

²¹⁷ *Border Patrol Special Operations Group (SOG)* (n 204) 1.

²¹⁸ *CBP's Special Operations Group* (n 206) 14.

²¹⁹ 'What We Do', *US Customs and Border Protection* (Web Page, 21 June 2021) <<https://www.cbp.gov/careers/usbp-what-we-do>>.

²²⁰ *CBP Budget Overview 2021* (n 199) 87.

alien_smuggler_ident_deterrence_bp_cbp_dhs	‘The USBP also collects information from detainees for intelligence purposes, and since 2011 the Alien Smuggler Identification and Deterrence (ASID) unit has attempted to interview a sample of aliens from each group apprehended from each station in each southwest border sector to gain situational awareness and to support tactical operations and criminal investigations.’ ²²¹
joint_task_force_west_cbp_dhs	‘On April 22, 2014, then-Secretary Jeh C. Johnson, announced the Unity of Effort initiative In 2015, the Department developed the Plan for Securing the U.S. Southern Border and Approaches Campaign (SBAC) to unify border security efforts department-wide. To support the Unity of Effort and SBAC, DHS established three joint task forces (JTF) — JTF-East, JTF-West, and JTF-Investigations — to enforce immigration laws, prevent illegal entries, interrupt transnational criminal organizations, and minimize the terrorism threat to our Nation.’ ²²² JTF-West is 'regionally based and responsible for coverage of the southern land and maritime borders.’ ²²³ ‘The SBAC plan also identifies U.S. Customs and Border Protection (CBP) as the supported operational component for JTF-West.’ ²²⁴ ‘JTF-W is headquartered in San Antonio, TX and focuses cross-department operations on strategic objectives and unity of effort across four geographical corridors: California Corridor (San Diego, CA); Arizona Corridor (Tucson, AZ); New Mexico/West Texas Corridor (El Paso, TX); and South Texas Corridor (McAllen, TX). JTF-W partners with DHS Components, other U.S. Federal, State, and local agencies, and international partners to plan and implement enhanced counter network operations directed at disrupting and dismantling TCOs and targeting individuals and organizations whose criminal conduct undermines border security. By identifying evolving threats, critical intelligence gaps, and vulnerabilities, these operations develop comprehensive common operational and intelligence pictures that ultimately enhance DHS’s ability to disrupt, degrade, and dismantle TCOs exploiting the homeland.’ ²²⁵ ‘JTF-W is a pilot task force supported by DHS, with CBP as the executive agent, to coordinate the security objectives of the Southwest border (SWB) corridors. To support the JTF-W, CBP adopted a uniform Integrated Corridor Operations model across the four SWB corridors (JTF-W California Corridor, JTF-W Arizona Corridor, JTF-W New Mexico-West Texas Corridor, and JTF-W South Texas Corridor) to collectively coordinate targeting of DHS shared threats and priorities to disrupt and dismantle transnational criminal organizations (TCOs).’ ²²⁶

²²¹ DHS Office of Immigration Statistics, *Efforts by DHS to Estimate Southwest Border Security between Ports of Entry* (Report, 17-0914, September 2017) 3, n 4.

²²² DHS Office of Inspector General, *DHS Cannot Determine the Total Cost, Effectiveness, and Value of Its Joint Task Forces* (Report, OIG-20-80, 30 September 2020) 1 (‘DHS Cannot Determine the Total Cost’).

²²³ Ibid.

²²⁴ Ibid.

²²⁵ *CBP Budget Overview 2021* (n 199) 194.

²²⁶ *CBP Performance and Accountability Report* (n 172) 10.

joint_intelligence_operations_center_jtfw_cbp_dhs	‘JTF-W Arizona Corridor also includes the Joint Intelligence and Operations Center (JIOC), which serves as a command, control, and 24x7 communications center, providing situational awareness to all Arizona-based CBP operational components and their respective commands.’ ²²⁷
joint_task_force_investigations_cbp_dhs	‘On April 22, 2014, then-Secretary Jeh C. Johnson, announced the Unity of Effort initiative to improve cohesiveness in the Department of Homeland Security and empower its components to execute operations effectively. In 2015, the Department developed the Plan for Securing the U.S. Southern Border and Approaches Campaign (SBAC) to unify border security efforts department-wide. To support the Unity of Effort and SBAC, DHS established three joint task forces (JTF) — JTF-East, JTF-West, and JTF-Investigations — to enforce immigration laws, prevent illegal entries, interrupt transnational criminal organizations, and minimize the terrorism threat to our Nation.’ ²²⁸ ‘JTF-Investigations is a functionally based task force that provides investigatory support to JTF-East and JTF-West.’ ²²⁹ ‘The SBAC plan identifies U.S. Immigration and Customs Enforcement (ICE) as the supported component for for JTF-Investigations.’ ²³⁰
intergovernmental_public_liaison_cbp_dhs	‘The Intergovernmental Public Liaison is responsible for advising the commissioner, deputy commissioner and program offices on the impact of CBP policies and initiatives with regard to state, local and tribal stakeholders. ‘To accomplish this mission, the liaison office strives to maintain open communication and build effective relationships with state, local and tribal governments. The office assists these stakeholders through regular, transparent and proactive communication by maintaining partnerships through active outreach.’ ²³¹
privacy_diversity_cbp_dhs	‘The Privacy and Diversity Office (PDO) is responsible for developing and implementing the policies, procedures and internal controls necessary to: Create a culture of privacy by ensuring and safeguarding all personally identifiable information (PII) pursuant to the Privacy Act; processing Freedom of Information Act (FOIA) requests; ensure that CBP respects and protects the civil rights and civil liberties of the trade and traveling public; comply with Limited English Proficiency (LEP) requirements; receive and process equal employment opportunity (EEO) complaints filed by applicants and current CBP employees; advance CBP’s Diversity and Inclusion initiatives; and to ensure compliance with the Prison Rape Elimination Act (PREA).’ ²³²

²²⁷ *CBP Budget Overview 2021* (n 199) 194.

²²⁸ *DHS Cannot Determine the Total Cost* (n 222) 1.

²²⁹ *Ibid.*

²³⁰ *Ibid.*

²³¹ ‘Commissioner’s Office’, *US Department of Homeland Security* (Web Site, 16 July 2021) <<https://www.cbp.gov/about/leadership-organization/commissioners-office>>.

²³² *Ibid.*

chief_counsel_cbp_dhs	Chief Counsel 'reports to the General Counsel of the Department of Homeland Security through the Assistant General Counsel, Borders and Transportation Security. The Chief Counsel serves as the Ethics Officer for the organization and is the principal legal advisor to the CBP commissioner and its officers. The Office of the Chief Counsel provides legal advice to, and legal representation of, CBP officers in matters relating to the activities and functions of CBP. The office is also responsible for reviewing proposed actions to ensure compliance with legal requirements, preparing formal legal opinions, preparing or reviewing responses in all court actions, civil or criminal, involving CBP, and developing, implementing, and evaluating nationwide programs, policies, and procedures within its functional areas. The office has both a headquarters and a field structure. The headquarters office is located in Washington, D.C. and its activities are divided broadly into three functional areas: Ethics, Labor and Employment, Enforcement, and Trade and Finance, under the supervision of Associate Chief Counsels. The field structure consists of Associate and Assistant Chief Counsels located in major cities across the U.S. who advise CBP field managers in their geographic areas.' ²³³ 'The responsibilities of the CBP Chief Counsel include providing legal advice to the Commissioner and other senior CBP leaders on legal issues associated with the CBP mission, as well as providing legal advice and support to all components of CBP; representing CBP in administrative hearings; providing litigation support to the Department of Justice; completing the administrative collection of civil fines and penalties; providing comprehensive legal services to all components of CBP; reviewing legislative and regulatory proposals; and providing legal training to operational staff.' ²³⁴ 'OCC attorneys also serve as Special Assistant U.S. Attorneys along the Southern Border to prosecute Federal immigration violations and other Federal criminal cases involving laws enforced by DHS.' ²³⁵
chief_counsel_enforcement_cbp_dhs	Functional area of the CBP Office of Chief counsel responsible for reviewing proposed actions to ensure compliance with legal requirements, preparing formal legal opinions, preparing or reviewing responses in all court actions, civil or criminal, involving CBP, and developing, implementing, and evaluating nationwide programs, policies, and procedures within the functional area of enforcement. ²³⁶
chief_counsel_field_office_cbp_dhs	Associate and Assistant Chief Counsels located in major cities across the U.S. who advise CBP field managers in their geographic areas as to compliance with legal requirements, preparing formal legal opinions, and preparing or reviewing responses in court actions involving CBP. ²³⁷

²³³ 'Chief Counsel', *US Customs and Border Protection* (Web Page, 3 October 2017) <<https://www.cbp.gov/about/leadership-organization/chief-counsel>>.

²³⁴ 'Office of the General Counsel', *US Department of Homeland Security* (Web Page, 24 August 2021) <<https://www.dhs.gov/office-general-counsel>>.

²³⁵ *CBP Budget Overview 2020* (n 171) 89.

²³⁶ See 'Office of the General Counsel', *US Department of Homeland Security* (Web Page, 24 August 2021) <<https://www.dhs.gov/office-general-counsel>>.

²³⁷ See 'Chief Counsel', *US Customs and Border Protection* (Web Page, 3 October 2017) <<https://www.cbp.gov/about/leadership-organization/chief-counsel>>. See eg, 'San Diego', *US Customs and Border Protection* (Web Page) <<https://www.cbp.gov/contact/ports/field-office/san-diego>>.

operations_support_cbp_dhs	‘The Operations Support Office (OS) brings together experts, analysts, innovators, and facilitators from across nine functional areas that directly support the operational offices to strengthen mission effectiveness. These specialized capabilities that OS provides play a critical role in making a more agile, innovative, and stronger CBP. Integrating across the OS functional areas including intelligence, international affairs, planning, requirements development, incident coordination, scientific services, policy, and use of force is essential to successfully support the operational offices. By promoting a collaborative culture, OS leadership, which includes two Assistant Commissioners, is working to ensure that OS provides comprehensive and effective support to enhance mission execution. In addition, OS leadership actively engages with the operational offices to ensure all support is tailored to meet and overcome the operational challenges of today.’ ²³⁸
intelligence_os_cbp_dhs	‘The Office of Intelligence (OI) is a coordinating facilitator that integrates U.S. Customs and Border Protection’s (CBP) diverse intelligence capabilities into a single cohesive intelligence enterprise. OI supports CBP’s mission through a multi-layered approach that includes an intelligence field support capability, a strategic analysis capability focusing on terrorist, geo-political and economic threats, a daily CBP executive leadership briefing capability and intelligence, surveillance and reconnaissance capabilities as such pertain to the National Border Geospatial Intelligence Strategy, the Law Enforcement Technical Collections (LETC) initiative and the Confidential Human Source (CHS) initiative.’ ²³⁹
strategic_intelligence_analysis_intel_os_cbp_dhs	‘The Strategic Intelligence and Analysis Division (SIAD) leverages CBP’s unique authorities, capabilities, data, access, and partnerships to deliver comprehensive and analytically sound intelligence products to U.S and international government officials positioned to make strategic policy, operational, and resource decisions on border issues.’ ²⁴⁰
field_intelligence_intel_os_cbp_dhs	‘The HQ Field Intelligence Division (FID) serves as the key conduit to provide intelligence capabilities to CBP’s components in the field and the organizations that partner with them enabling them to conduct effective law enforcement operations. HQ FID provides programmatic oversight of the Field Intelligence Groups (FIG) and Field Intelligence Elements (FIE) and serves as the central point of access for the bi-directional coordination of intelligence between HQ OI, HQ component offices, and FIGs/FIEs.’ ²⁴¹

²³⁸ ‘Executive Assistant Commissioners’ Offices’, *US Customs and Border Protection* (Web Page, 17 August 2021) <<https://www.cbp.gov/about/leadership-organization/executive-assistant-commissioners-offices>>.

²³⁹ ‘Operations Support Assistant Commissioners’ Offices’, *US Customs and Border Protection* (Web Page, 30 December 2020) <<https://www.cbp.gov/about/leadership-organization/executive-assistant-commissioners-offices/operations-support-assistant-commissioners-offices>>.

²⁴⁰ *CBP Budget Overview 2021* (n 199) 185.

²⁴¹ *Ibid.*

current_emerging_threat_intel_os_cbp_dhs	‘The Current and Emerging Threat Division (CETD) provides critical and relevant intelligence on current and emerging threats to support CBP’s strategic and tactical mission through daily intelligence briefs, tailored threat briefs, and intelligence products. CETD includes the National Intelligence Watch and Tactical Intelligence Cell (TIC). The National Intelligence Watch maintains awareness of national and international emerging issues that have potential impact on CBP operations and interests, and facilitates intelligence collaboration and dissemination of intelligence to field components and intelligence community members.’ ²⁴²
planning_analysis_requirements_evaluation_os_cbp_dhs	The PARE Directorate 'serves as @CBP's functional authority for planning, data science, statistics, analytics, and operational requirements to provide innovative, analytically-based decision support to border security leaders.' ²⁴³ 'PARE manages CBP’s risk management framework that enables CBP leadership to make fully informed analytics-based and risk-based decisions. PARE integrates CBP operations through comprehensive understanding of the operating environment, risk management, analytics-based decision support, and operational needs.’ ²⁴⁴
law_enforcement_safety_compliance_os_cbp_dhs	‘LESC supports CBP’s law enforcement mission through use of force policy development and incident review, advanced firearms and defensive tactics training and the testing, evaluation, contracting, and maintenance for CBP weapons, ammunition and body armor. The LESL manages the Use of Force Decisional Simulator program, which provides CBP law enforcement personnel with an opportunity to engage in full spectrum scenarios that are specific to the CBP mission. It also funds overall mission support associated with known and new training mandates for more than 45,000 CBP law enforcement personnel.’ ²⁴⁵

²⁴² Ibid.

²⁴³ @CBPPAREXD (PARE Executive Director Kathleen Scudder) (Twitter, 16 March 2021, 8:07am CST) <<https://twitter.com/CBPPAREXD/status/1371810229147504644>>.

²⁴⁴ *CBP Budget Overview 2021* (n 199) 195.

²⁴⁵ Ibid.

international_affairs_os_cbp_dhs	<p>'The Office of International Affairs (INA) is responsible for coordinating and supporting foreign initiatives, programs and activities within CBP. INA strives to extend U.S. borders by implementing programs and initiatives that promote anti-terrorism, global border security, non-proliferation, export controls, immigration and capacity building. INA focuses on international cooperation and strengthening multi- and bi-lateral relationships to achieve international agreements and joint efforts that both facilitate and secure legitimate trade. INA promotes expansion of the World Customs Organization (WCO) Framework of Standards for supply chain security and facilitation by providing targeted countries with training and advisory support through programs such as, Capacity Building and Export Control and Border Security (EXBS). INA provides in-country advisory support for broad-based customs reform and modernization and ensures CBP is represented at overseas posts and influencing policy throughout the world.¹²⁴⁶ The office's Overseas Program 'helps CBP mitigate international threats including the proliferation of terrorism, transnational organized crime, illegal migration, and economic crime. CBP stations attachés, International Relations Specialists and Mission Support staff at foreign posts and headquarters, to lead the agency's implementation of a multilayered risk based strategy combating these international threats. Office locations in countries and regions of high geopolitical and commercial value to the United States extend the zone of the U.S. border security.¹²⁴⁷</p>
information_incident_coordination_center_os_cbp_dhs	<p>'The Information and Incident Coordination Center provides CBP senior leadership with real-time, 24/7 operational situational awareness. It is responsible for managing information flow regarding all significant incidents involving CBP personnel and operations, and is the primary entity responsible for coordination information sharing across all CBP operational offices, DHS, and CBP's interagency partners.¹²⁴⁸</p>
laboratories_scientific_services_os_cbp_dhs	<p>Laboratories and Scientific Services ('LSS') 'operates eight nationally accredited laboratories and four forward-deployed satellite laboratories that conduct advanced forensic and technical analyses in support of frontline CBP officers for law enforcement activities and trade enforcement. ... LSS Headquarters manages CBP-wide scientific and technical programs such as DOMEX, Test and Evaluation for NII, Lead Technical Authority for NII and Tunnel programs, and national LSS joint (mobile) operations. Additionally, LSS facilitates coordination and matures partnerships with external Federal, State and local entities to include the Office of National Drug Control Policy the Organized Crime Drug Enforcement Task Force, and the U.S. Food and Drug Administration to augment our capabilities to provide rapid, reliable, and actionable information in support of the border security mission.¹²⁴⁹</p>

²⁴⁶ 'Operations Support Assistant Commissioners' Offices', *US Customs and Border Protection* (Web Page, 30 December 2020) <<https://www.cbp.gov/about/leadership-organization/executive-assistant-commissioners-offices/operations-support-assistant-commissioners-offices>>.

²⁴⁷ *CBP Budget Overview 2021* (n 199) 180.

²⁴⁸ *Ibid* at 195.

²⁴⁹ *Ibid*.

policy_cbp_dhs	'The Policy Directorate ensures a unified approach to policy management across CBP and facilitates consistent and comprehensive policy development and implementation.' ²⁵⁰ 'Assign and review materials regarding all policy/planning activities, including regulations, privacy documentation, communication materials, and programmatic decision-making. ... Brief executive level leadership on short and long term programmatic goals, accomplishments, and status of deliverables.' ²⁵¹
enterprise_services_cbp_dhs	'Enterprise Services serves an integral role as the mission support core for CBP by providing the necessary goods and services required by operational personnel and business partners to fulfill mission goals. This support includes: essential financial management services; budgeting; all asset-related programs, including fleet, uniforms, personal property, and seized and forfeited property; mail; the CBP printing program; information technology management; acquisition oversight; and Real Property management. ES also serves as the accountability office for CBP and assesses the strategic and programmatic performance to assist leadership in understanding how performance, cost, and risk intersect within CBP.' ²⁵²
accountability_es_cbp_dhs	'OACT tracks CBP's progress toward its goals and evaluates effectiveness and efficiency of programs.' ²⁵³
programming_es_cbp_dhs	'OP translates CBP's five-year strategic plan into individual efforts (programs) to ensure that CBP can reach its long-term goals.' ²⁵⁴
chief_of_staff_es_cbp_dhs	'The COS serves as the direct liaison for all ES issues. Communications bridges the gap between people and information in Enterprise Services.' ²⁵⁵
enterprise_effectiveness_es_cbp_dhs	'EE oversees, manages, and improves strategic resource management, leadership development, business practices, customer relations, and use of business information for organizational performance management, customer service, and strategic decision-making.' ²⁵⁶
human_resources_mgmt_es_cbp_dhs	'HRM manages a centralized human resources program for all CBP employees nationwide and overseas. HRM supervises all matters involving human capital, including organizational structure, staffing, compensation administration, benefits, workplace safety, personnel actions, and labor and employee relations. HRM provides recruitment services, retention support, employee benefits information, and health and wellness programs.' ²⁵⁷

²⁵⁰ *CBP Performance and Accountability Report* (n 172) 12.

²⁵¹ Michael Hardin, 'Michael Hardin', *LinkedIn* (Web Page, 2021) <<https://www.linkedin.com/in/michael-hardin-14187a167/>>.

²⁵² *CBP Budget Overview 2021* (n 199) 74.

²⁵³ *CBP Performance and Accountability Report* (n 172) 13.

²⁵⁴ *Ibid.*

²⁵⁵ *Ibid.*

²⁵⁶ *Ibid.*

²⁵⁷ *Ibid* at 14.

training_development_es_cbp_dhs	‘OTD leads all CBP training programs for the entire CBP workforce. OTD ensures that all training supports the CBP mission and strategic goals and prepares the Agency’s workforce to meet the challenges of mission-critical operations. OTD establishes CBP training standards and policies; and develops, delivers, and evaluates resident based training.’ ²⁵⁸
facilities_asset_mgmt_es_cbp_dhs	‘OFAM is CBP’s property, asset, logistics, and sustainability-focused organization. Collectively, OFAM’s programs house, equip, outfit, and support CBP’s frontline and administrative personnel. OFAM’s Facilities Management and Engineering (FM&E) Division manages CBP’s large, complex, and diverse facilities and tactical infrastructure portfolio, which includes more than 5,890 buildings, structures, and towers (with approximately 27.8 million square feet of building space), over 4,682 acres of land in the United States, and 654 miles of primary pedestrian and vehicle fence along the SWB.’ ²⁵⁹
info_tech_es_cbp_dhs	The Office of Information and Technology 'and the Chief Information Officer (CIO) provide information, infrastructure, communications, services, and technology solutions to secure the U.S. border, prevent the entry of terrorists and terrorist weapons, and facilitate legitimate trade and travel. OIT personnel manage infrastructure, networks, data, systems, and related resources, including all cybersecurity operations.’ ²⁶⁰
transportation_security_admin_dhs	The Transportation Security Administration (TSA) aims to 'protect the nation's transportation systems to ensure freedom of movement for people and commerce.’ ²⁶¹ Though primarily known for work in aviation transport security, the TSA 'was established by the Aviation and Transportation Security Act to provide security for the Nation’s transportation system. TSA is an intelligence-driven, national security organization that combines the skill of its workforce, evolving security procedures, and technology to optimize resource utilization and mission effectiveness. TSA employs risk-based security principles to actively combat evolving threats to critical transportation infrastructure.’ ²⁶²
immigration_and_customs_enforcement_dhs	US Immigration and Customs Enforcement (‘ICE’) is 'the principal criminal investigative agency within the DHS. ICE enforces more than 400 Federal statutes and focuses on immigration enforcement, preventing terrorism, and combating the illegal movement of people and goods. ICE has more than 21,000 employees deployed across all 50 States, the District of Columbia, and in 50 countries. ICE enforces our Nation’s customs, trade, and immigration laws, carrying out its mission through Enforcement and Removal Operations (ERO), Homeland Security Investigations (HSI), the Office of the Principal Legal Advisor (OPLA), the Management and Administration (M&A) Directorate, and the Office of Professional Responsibility (OPR).’ ²⁶³

²⁵⁸ Ibid at 15.

²⁵⁹ *CBP Performance and Accountability Report* (n 172) 15.

²⁶⁰ *CBP Performance and Accountability Report* (n 172) 15.

²⁶¹ Transportation Security Administration, *TSA Strategy 2018-2026* (Report) 2.

²⁶² *FY 2021 Budget in Brief* (n 1) 34.

²⁶³ Ibid at 28.

director_ice_dhs	The Director of ICE 'executes oversight of ICE's day-to-day operations, leading approximately 20,000 employees including more than 7,000 criminal investigators in Homeland Security Investigations (HSI) and 6,000 officers in Enforcement and Removal Operations (ERO). ²⁶⁴ The director further 'administers operational and mission support personnel assigned to more than 400 domestic and international offices and oversees an annual budget of over \$8 billion.' ²⁶⁵
chief_of_staff_ice_dhs	The ICE Chief of Staff manages a 'broad domestic and international portfolio' that includes advising on the creation of policy and operational guidance as well as working with foreign diplomats and law enforcement.' ²⁶⁶
congressional_relations_ice_dhs	'The Office of Congressional Relations (OCR) 'is the primary point of contact for the U.S. Congress. OCR focuses on promoting a greater understanding of ICE operations, policies, programs and initiatives among members of Congress, congressional committees and their staff.' ²⁶⁷ 'OCR serves as the primary liaison to Congress for ICE. OCR is committed to providing Members of Congress and their staff with timely, relevant and accurate information regarding ICE missions, priorities and programs.' ²⁶⁸
partnership_engagement_ice_dhs	The Office of Partnership and Engagement (OPE) 'coordinates outreach efforts with the public, key stakeholders, and ICE leadership to increase local and national awareness of U.S. Immigration and Customs Enforcement's (ICE) mission, while building relationships and fostering trust in our communities. OPE, headquartered in Washington, D.C. has two distinct offices: the Community Engagement Office and the Victims Of Immigration Crime Engagement (VOICE) Office.' ²⁶⁹ 'The Community Engagement Office has a cadre of 25 community relations officers (CROs) in field offices across the United States who serve as liaisons to the public, key stakeholders, and ICE leadership. CROs are co-located throughout the country at either the Special Agent in Charge (SAC) or Field Office Director (FOD) field offices. The VOICE Office assists victims impacted by crimes committed by individuals with a nexus to immigration. The VOICE Office is supported by Victim Liaisons, CROs and the VOICE's Call Center staff. The VOICE Call Center is staffed by 12 operators who take incoming victim requests. Additionally, the VOICE Office has two Victim Liaisons and one VOICE Data Analyst.' ²⁷⁰

²⁶⁴ 'ICE Leadership: Leadership Biography', *US Immigration and Customs Enforcement* (Web Page, 4 February 2021) <<https://www.ice.gov/leadership>>.

²⁶⁵ Ibid.

²⁶⁶ 'John Amaya', *Harris, Wiltshire & Grannis LLP* (Web Page, 2021) <<https://www.hwglaw.com/team/john-amaya/>>.

²⁶⁷ 'Office of Congressional Relations', *US Immigration and Customs Enforcement* (Web Page, 2 September 2021) <<https://www.ice.gov/leadership/ocr>>.

²⁶⁸ Ibid.

²⁶⁹ 'Office of Partnership and Engagement', *US Immigration and Customs Enforcement* (Web Page, 2 September 2021) <<https://www.ice.gov/leadership/ope>>.

²⁷⁰ Ibid.

public_affairs_ice_dhs	The Office of Public Affairs (OPA) ‘is the agency's public face, a team of communications professionals dedicated to telling the story of ICE and fostering an understanding of the agency's mission through outreach to employees, the media and the general public. OPA strives at all times to maintain transparency, consistency, accuracy and credibility in the agency’s communication efforts. Effective and reliable communication to both external and internal audiences is integral to supporting the agency’s enforcement efforts and directly affects the agency’s reputation and the morale of ICE employees. OPA also oversees the agency's internal communication needs, offering a wide range of multimedia products to agency employees through a variety of publications and media channels. In addition, OPA administers the agency’s key online properties, including ICE.gov and the agency’s Intranet. ICE OPA is headquartered in Washington, D.C. ICE field public affairs officers, located throughout the country, are responsible for regional media relations in designated geographic areas.’ ²⁷¹
principal_legal_advisor_ice_dhs	‘The responsibilities of the Principal Legal Advisor include providing legal advice to the Assistant Secretary and other senior ICE leaders on legal issues associated with the ICE mission, as well as representing the Department in all exclusion, deportation, and removal proceedings; prosecuting removal court cases; handling Board of Immigration Appeal cases; providing litigation support to U.S. Attorney Offices; assisting with removal order reinstatements, administrative removal orders, and expedited removals; reviewing legislative and regulatory proposals; providing legal training and ethics guidance to all ICE personnel; and representing ICE in court and administrative proceedings.’ ²⁷² ‘OPLA also provides a full range of legal services to ICE programs and offices. OPLA provides legal advice and prudential counsel to ICE personnel on their customs, criminal, and immigration law enforcement authorities, the Freedom of Information Act and Privacy Act, ethics, liability under the Federal Tort Claims Act, and a range of administrative law issues, such as contract, fiscal, and employment law. OPLA represents the agency before the Merit Systems Protection Board, the Equal Employment Opportunity Commission, and the Board of Contract Appeals. OPLA attorneys provide essential support to the Department of Justice in the prosecution of ICE cases and in the defense of ICE’s authorities in federal court. In addition to its headquarters in Washington, D.C., OPLA has 25 field locations with a presence in more than 60 offices throughout the United States.’ ²⁷³

²⁷¹ ‘Office of Public Affairs’, *US Immigration and Customs Enforcement* (Web Page, 2 September 2021) <<https://www.ice.gov/leadership/opa>>.

²⁷² ‘Office of the General Counsel’, *US Department of Homeland Security* (Web Page, 24 August 2021) <<https://www.dhs.gov/office-general-counsel>>.

²⁷³ ‘Office of the Principal Legal Advisor’, *US Immigration and Customs Enforcement* (Web Page, 27 July 2021) <<https://www.ice.gov/about-ice/opla>>.

enforcement_litigation_opla_ice_dhs	The Enforcement and Litigation ('E&L') section provides 'close client engagement and specialized legal advice and counsel' and 'advances U.S. Immigration and Customs Enforcement's (ICE) homeland security and public safety mission by enforcing our nation's immigration, customs, and criminal laws and policies, defending the operational authorities and decisions of ICE officers and agents in the federal courts, and guiding and supporting the advocacy of ICE attorneys before the immigration courts and the Board of Immigration Appeals (Board), with special emphasis on cases involving criminal aliens, human rights violators, and aliens who threaten our national security. Six Office of the Principal Legal Advisor Headquarters divisions comprise E&L: District Court Litigation Division (DCLD), Enforcement and Removal Operations Law Division (EROLD), Human Rights Violator Law Division (HRVLD), Homeland Security Investigations Law Division (HSILD), Immigration Law and Practice Division (ILPD), and National Security Law Division (NSLD).' ²⁷⁴
district_court_litigation_el_opla_ice_dhs	The 'DCLD defends ICE's operational prerogatives and activities, its budget, and its people by zealously representing agency interests in civil litigation and through the adjudication of administrative tort actions. DCLD's attorneys serve as agency counsel and manage federal civil litigation filed against ICE and cases that implicate ICE equities. DCLD attorneys work closely with U.S. Department of Justice (DOJ) entities, including U.S. Attorney's Offices, the Office of Immigration Litigation, the Federal Programs Branch, and the Torts Branch to advocate for and ensure that ICE's interests are represented in litigation. DCLD assists ICE personnel and DOJ in all aspects of federal litigation, including strategy, motion practice, discovery, and settlement negotiations, in cases ranging from common-law tort suits, lawsuits against ICE employees in their individual capacity under <i>Bivens v. Six Unknown Named Agents</i> , 403 U.S. 388 (1971), and claims seeking injunctive or declaratory relief, including class action habeas corpus relief. DCLD also provides oral and written advice to ICE leadership and employees regarding potential litigation risks, represents ICE's interests in litigation-related discussions with other agencies and Department of Homeland Security (DHS) components, and adjudicates administrative claims for personal injuries and property damage pursuant to the Federal Tort Claims Act.' ²⁷⁵

²⁷⁴ Ibid.

²⁷⁵ Ibid.

ero_law_el_opla_ice_dhs	<p>The Enforcement and Removal Law Division ('EROLD') 'provides timely, accurate, and comprehensive legal advice and operational guidance to agency personnel in furtherance of ICE's immigration enforcement and public safety missions. EROLD attorneys prepare legal opinions, review and draft policy directives, legislation, regulations, and other materials for DHS, ICE, and OPLA leadership on the legal and policy aspects of Enforcement and Removal Operations' (ERO) immigration enforcement functions, including: alternatives to detention, civil immigration arrest and detention authorities, civil rights and disabilities, conditions of confinement, detainers, expedited removal processes, family detention, fugitive operations, juvenile issues, repatriation initiatives, the 287(g) Program, and the Visa Waiver Program. EROLD also houses OPLA's regulatory program and provides significant litigation support to DOJ for federal court matters impacting ICE equities with regard to arrest, detention, and removal authorities. EROLD also plays an essential role in the review of claims to U.S. citizenship raised by individuals in ICE custody or otherwise targeted by ICE for enforcement action.'²⁷⁶</p>
hsi_law_el_opla_ice_dhs	<p>The Homeland Security Investigations Law Division ('HSILD') provides 'specialized legal advice, training, and litigation support' to advance 'ICE's efforts to investigate, disrupt, and dismantle terrorist, transnational, and other criminal organizations that threaten our borders or seek to exploit the customs and immigration laws of the United States. HSILD provides customs law, criminal law, and criminal immigration law advice to the ICE Director, HSI, and Office of Professional Responsibility on a wide range matters related to the movement of people and goods into, within, and out of the United States. This includes providing timely legal advice on matters pertaining to financial crimes, asset forfeiture, the repatriation of cultural property, confidential informants and undercover operations, customs fraud, intellectual property rights, cybercrime, child exploitation, export enforcement, identity and benefit fraud, contraband smuggling, gangs, HSI special activities, task force officer issues, international law enforcement cooperation, search and seizure, and worksite enforcement. Working in close partnership with HSI Headquarters, HSILD interprets and defends HSI's many unique authorities; reviews national policies, novel issues, and matters of national importance; drafts proposed legislation; liaises with other law enforcement agencies; and provides advanced training to HSI special agents. HSILD provides direct support to ICE law enforcement personnel and ensures consistent nationwide legal and operational advice on these matters through coordination with OPLA's HSI-embedded attorneys.'²⁷⁷</p>

²⁷⁶ Ibid.

²⁷⁷ Ibid.

human_rights_violator_el_opla_ice_dhs	<p>The Human Rights Violator Law Division ('HRVLD') provides 'specialized legal advice, training, and litigation support' to advance 'ICE's efforts to investigate and prosecute those who violate our human rights laws while seeking to preserve the rights of federal victims of crime. HRVLD, through its attorneys and historians, furthers accountability for human rights violators and war criminals, human traffickers, and human smugglers. To fight against impunity, HRVLD works with the victims and witnesses, while also seeking to ensure they receive necessary federal assistance and protections. With interagency partners at the Human Rights Violators and War Crimes Center, the Homeland Security Investigations (HSI) Human Rights Violators and War Crimes Unit and OPLA attorneys pursue the criminal prosecution, denaturalization, and ultimately the removal of individuals seeking U.S. immigration benefits who have been involved in human rights violations or war crimes. HRVLD also works to prevent human rights abusers and war criminals from gaining a safe haven in the United States. HRVLD supports HSI as it conducts thousands of criminal investigations against human smugglers who engage in particularly egregious activities which endanger human life, and human traffickers who compel their victims into work or prostitution. HRVLD supports the HSI Victim Assistance Program and OPLA attorneys litigating cases involving aliens who have applied for victim-based immigration benefits (T and U nonimmigrant status, and protections under the Violence Against Women Act). HRVLD also supports ICE's work on S visas, Significant Public Benefit Parole, Pro Forma Visas, and the Witness Security Program.'²⁷⁸</p>
imm_law_practice_el_opla_ice_dhs	<p>The Immigration Law and Practice Division ('ILPD') 'promotes integrity in immigration law by zealously advocating on ICE's behalf in appellate proceedings before the Board and the Attorney General, ensuring consistency in OPLA's litigating positions before the nation's immigration courts, guiding the development of federal court decisional law, and providing expert counsel on issues of substantive immigration law and protection law matters. As the agency's appellate counsel, ILPD reviews ICE appeals filed with the Board, represents the agency in briefing before the Attorney General and in oral arguments and supplemental briefing before the Board, and coordinates closely with DOJ and DHS Office of the General Counsel Headquarters (OGC HQ) in deciding whether to pursue further review of adverse federal court immigration decisions. ILPD also provides guidance to OPLA field locations, agency leadership, DHS OGC HQ, and various DOJ components on a wide range of substantive immigration law issues, including, but not limited to, criminal grounds of removability, bond proceedings, and extradition. ILPD attorneys also provide specialized legal advice on matters involving refugees, asylum, withholding of removal, protection under the Convention Against Torture regulations, and Temporary Protected Status, and advance OPLA's efforts to combat protection law-related fraud perpetrated by applicants and preparers.'²⁷⁹</p>

²⁷⁸ Ibid.

²⁷⁹ Ibid.

national_securiry_el_opla_ice_dhs	The National Security Law Division ('NSLD') provides 'specialized legal advice, training, and litigation support' to advance 'ICE's efforts to investigate, prosecute, and remove those who threaten our national security. NSLD provides national oversight and litigation support for OPLA's litigation of national security cases before the immigration courts, including the development of legal and policy positions and litigation strategy, and the approval of substantive national security charges. NSLD also delivers timely, accurate, and comprehensive legal advice to HSI and ERO on national security matters and serves as an integrator and facilitator with internal and external stakeholders. NSLD works with other DHS components; DOJ, including the Federal Bureau of Investigation; the Department of State; the Central Intelligence Agency; and other members of the law enforcement and intelligence communities to support investigations and criminal prosecutions involving terrorists, foreign intelligence agents, and other national security threats. NSLD's cases often involve individuals convicted of terrorism-related offenses or who have engaged in terrorist activity. NSLD provides specialized guidance, including through the review of administrative appeals, enforcement notices, and motions, and the provision of general legal and operational advice to the HSI Student and Exchange Visitor Program, which oversees the enforcement and administration of laws involving F and M nonimmigrant students. NSLD conducts specialized training for OPLA personnel and HSI nationwide.' ²⁸⁰
field_legal_ops_opla_ice_dhs	The ICE Field Legal Operations ('FLO') is 'OPLA's largest component, comprises a headquarters team and 25 OPLA field locations across the United States. The OPLA field locations are responsible for representing DHS in detained and non-detained removal cases before the Department of Justice's Executive Office for Immigration Review (EOIR). FLO also supports OPLA's full-service legal model with employment attorneys on location in the field and attorneys embedded with their local ICE HSI office.' ²⁸¹
general_admin_law_opla_ice_dhs	The General and Administrative Law 'attorneys and staff support a diverse portfolio of ICE-wide legal programs and OPLA-wide mission and program support. The General and Administrative Law component covers a broad legal portfolio and comprises several specialized divisions.' ²⁸² Divisions include the Government Information Law Division, the ICE Ethics Office, and the Mission Support Division. ²⁸³
govt_info_law_ga_opla_ice_dhs	The Government Information Law Division ('GILD') 'attorneys advise all ICE program offices on matters relating to the disclosure of agency information, both within DHS and to external entities. Their work includes the legal review of international agreements, such as Mutual Legal Assistance Treaties, Customs Mutual Assistance Agreements and Letters of Intent with foreign governments. They also adjudicate administrative appeals under the Freedom of Information Act and help U.S. Attorneys' Offices to defend information-related litigation filed against ICE.' ²⁸⁴

²⁸⁰ 'Office of the Principal Legal Advisor', *US Immigration and Customs Enforcement* (Web Page, 27 July 2021) <<https://www.ice.gov/about-ice/opla>>.

²⁸¹ Ibid.

²⁸² Ibid.

²⁸³ Ibid.

²⁸⁴ Ibid.

ice_ethics_ga_opla_ice_dhs	The ICE Ethics Office 'provides advice, guidance and training on the ethical standards that apply to every ICE employee. Its attorneys establish, maintain and carry out the ICE ethics program, which includes collecting, reviewing and certifying financial disclosure reports, providing ethics advice on the standards of conduct and executing a robust employee ethics education program. The ICE Ethics Office also serves as ICE's point of contact for attorney professional responsibility complaints, and it oversees the Administrative Inquiry and Management Referral program for attorney misconduct cases.' ²⁸⁵
mission_support_ga_opla_ice_dhs	The Mission Support Division (MSD) 'team of support professionals delivers comprehensive, nationwide administrative services to advance OPLA's operational mission. For instance, MSD coordinates budget formulation and budget execution for OPLA, which employs more than 1700 attorneys and support staff. It also procures goods and services, processes vendor and employee payments, and supports official travel. It manages OPLA's hiring and oversees employee performance management. It is also responsible for tracking OPLA's facility needs and its government property.' ²⁸⁶
enforcement_removal_ops_ice_dhs	Enforcement and Removal Operations 'enforces the Nation's immigration laws by identifying and apprehending illegal immigrants, detaining those individuals pending final determination of removability, and removing them from the United States. ERO prioritizes the apprehension, arrest, and removal of convicted criminals, those who pose a threat to national security, fugitives, recent border entrants, and those who thwart immigration controls. ERO manages all logistical aspects of the removal process, including domestic transportation, detention, alternatives to detention programs, bond management, and supervised release. In addition, ERO repatriates those ordered removed from the United States to more than 170 countries around the world.' ²⁸⁷ 'ERO deportation officers assigned to INTERPOL also assist in targeting and apprehending foreign fugitives or Fugitive Alien Removal (FAR) cases who are wanted for crimes committed abroad and who are now at-large in the U.S. ERO manages all aspects of the immigration enforcement process, including identification and arrest, domestic transportation, detention, bond management, and supervised release, including alternatives to detention. In addition, ERO removes aliens ordered removed from the U.S. to more than 170 countries around the world.' ²⁸⁸ 'To accomplish its mission, ERO is organized into the following divisions: Custody Management: Manages ICE detention operations to efficiently and effectively provide for the safety, security, and care of persons in ICE custody. Enforcement: Manages enforcement initiatives and components through which ERO identifies and arrests removable aliens. Field Operations: Oversees, directs, coordinates, and supports ERO's 24 field offices. ICE Health Service Corps: Provides medical, dental and mental health care to persons in ICE custody. Operations Support: Provides financial, budgetary, asset management and human resources support to all of

²⁸⁵ Ibid.

²⁸⁶ Ibid.

²⁸⁷ US Department of Homeland Security, *FY 2019-2021 Annual Performance Report* (Report, 2019) 38.

²⁸⁸ 'Enforcement and Removal Operations', *US Immigration and Customs Enforcement* (Web Page, 20 May 2021) <<https://www.ice.gov/about-ice/ero>>.

	ERO. Removal: Enforces the removal of all aliens, who have a final order of removal, by coordinating with foreign governments worldwide. ²⁸⁹
custody_mgmt_ero_ice_dhs	ERO's Custody Management Division 'provides policy and oversight for the administrative custody of one of the most highly transient and diverse populations of any or detention system in the world. Custody Management manages ICE detention operations efficiently and effectively to provide for the safety, security, and care of aliens in ERO custody. ERO's Custody Management Division comprises the following: Alternatives to Detention Division: Uses technology and other tools to manage alien compliance with release conditions, court hearings, and final orders of removal, while allowing them to remain in the United States as they move through the immigration process. Custody Programs Division: Strengthens the integrity of the agency's immigration activities by developing and promoting best practices in civil detention and enforcement initiatives. Provides policy support, facilitates the implementation of applicable ICE/ERO Directives and expands ERO's capacity to manage special populations. Responds to internal and external inquiries, complaints and requests for information related to ICE ERO custody management. Operations include the ERO Contact Center of Operations (ECCO) for ERO internal and external communication for detainees, family members, stakeholders and attorneys. Detention Management Division: Coordinates with the 24 ERO Field Offices to ensure a safe and secure environment for aliens within ERO custody through facility compliance, on-site monitoring, and the acquisition of detention facilities.' ²⁹⁰
enforcement_ero_ice_dhs	The ERO Enforcement Division 'identifies and removes dangerous, often recidivist, criminal aliens engaged in crimes such as murder, predatory sexual offenses, narcotics smuggling, alien smuggling, and a host of other crimes that have a profoundly negative impact on our society. The Enforcement Division manages the enforcement initiatives and components through which ERO identifies and arrests removable aliens.' ²⁹¹ ERO's Enforcement comprises four Divisions, including the Criminal Alien Division, the Targeting Operations Division, the Fugitive Operations Division, and the ERO Training Division. ²⁹²

²⁸⁹ Ibid.

²⁹⁰ 'Enforcement and Removal Operations', *US Immigration and Customs Enforcement* (Web Page, 20 May 2021) <<https://www.ice.gov/about-ice/ero#custody>>.

²⁹¹ 'Enforcement and Removal Operations', *US Immigration and Customs Enforcement* (Web Page, 20 May 2021) <<https://www.ice.gov/about-ice/ero#enforcement>>.

²⁹² Ibid.

field_ops_ero_ice_dhs	<p>The ERO Field Operations Division comprises 24 national field offices where 'enforcement and removal efforts are conducted'.²⁹³ 'At Headquarters, the Field Operations Division provides guidance to and coordination among those offices. This direction is often in reference to the numerous programs and initiatives through which ERO identifies, arrests, pursues for prosecution, and removes priority aliens. HQ Field Operations comprises the following three divisions, all of which provide guidance, implement and inform policy and procedures, and facilitate enhanced coordination between HQ and the field offices: The Domestic Operations Division oversees, directs, and coordinates all ERO Field Operations activities throughout the nation's field offices and sub-offices in an effort to enhance national security, border security, and public safety through the enforcement of DHS' Civil Immigration Enforcement Priorities. The Special Operations Division oversees and coordinates ERO's intelligence collection efforts, firearms training and protective equipment procurement, various tactical programs and communications efforts, and oversees ERO operations that support the prevention, preparedness, response, and recovery plans for critical and significant incidents such as terrorist attacks, natural disasters, or other national emergencies or incidents. The Law Enforcement Systems and Analysis (LESA) Division is responsible for helping inform the development of ERO strategies and supporting continuous enhancement of ERO business processes to execute those strategies. Through data collection and analysis and technology and process improvements, LESA delivers tools, studies, and recommendations that assist ICE's decision-making and planning (strategic, business, and operational). LESA studies ICE's operations and resources (personnel, processes, technology, and infrastructure) to find areas for continuous improvement.'²⁹⁴</p>
ice_health_service_ero_ice_dhs	<p>The ICE 'Health Service Corps (IHSC) provides direct care daily to approximately 100,000 detainees housed at 20 designated facilities throughout the nation. The health care provided includes medical, dental and mental health care, and public health services. IHSC also provides medical case management and oversight for an additional 169,000 detainees housed at approximately 148 non-IHSC-staffed detention facilities daily across the country. In addition, IHSC oversees the financial authorization and payment for off-site specialty and emergency care services for detainees in ICE custody. The ICE detainee population is approximately 33,724 detainees on a daily basis, with an average length of stay of approximately 30 days. IHSC also provides medical support during ICE enforcement operations in the air, on the ground and at sea. ICE Health Service Corps also provides medical support during air and sea operations through the IHSC Special Medical Operations Unit. This unit consists of specially trained PHS officers who, in addition to meeting the medical needs of detainees, serve as liaisons between law enforcement officials and other key stakeholders. IHSC is committed to providing health care services to detained individuals involved in immigration proceedings, supporting ICE apprehension, enforcement and removal operations, and improving national and global public health.'²⁹⁵</p>

²⁹³ 'Enforcement and Removal Operations', *US Immigration and Customs Enforcement* (Web Page, 20 May 2021) <<https://www.ice.gov/about-ice/ero#fieldOps>>.

²⁹⁴ Ibid.

²⁹⁵ 'ICE Health Service Corps', *US Immigration and Customs Enforcement* (Web Page, 24 March 2021) <<https://www.ice.gov/detain/ice-health-service-corps>>.

	DHS officials. As a result, the security of Indian reservations is a key part of the overall integrity of U.S. borders. ⁵⁹¹ ‘The federal government recognizes Indian tribes as distinct, independent political communities with inherent powers of self-government that include enacting substantive law over internal matters and enforcing that law in their own forums.’ ⁵⁹²
shadow_wolves_ice	‘The Shadow Wolves comprise a U.S. Immigration and Customs Enforcement (ICE) tactical patrol unit based on the Native American Tohono O’odham Nation in southern Arizona. Shadow Wolf officers are known for their ability to track alien and drug smugglers as they attempt to smuggle their illegal commodities across the border. The unit boasts an esteemed history of tracking passed down from generation to generation. The name "Shadow Wolves" refers to the way the unit hunts, like a wolf pack. When one wolf finds prey, it calls in the rest of the wolf pack.’ ⁵⁹³

⁵⁹¹ US Government Accountability Office, *Border Security: Partnership Agreements and Enhanced Oversight Could Strengthen Coordination of Efforts on Indian Reservations* (Report No GAO-13-352, April 2013) 1 (‘*Border Security: Indian Reservations*’).

⁵⁹² Ibid at 5.

⁵⁹³ ‘ICE Shadow Wolves’, *US Immigration and Customs Enforcement* (Web Page, 1 June 2007) <<https://www.ice.gov/factsheets/shadow-wolves>>.